30th Annual Problem-Oriented Policing Conference
April 25-27, 2022
Ann Arbor, Michigan
Ukrainian National Police Reforms 2013-2022
Training for New Patrol Police

- New National Police est. 2015
- Patrol Police Created
- New Academy Curriculum
- COP/POP in training and “Police Law”
- Leadership/Supervisor Schools
- FTO/PTO Program – MTOP
- 28 Patrol Departments in 32 cities
- Territorial Community Police Officers (TCPO) in Rural Areas
US Partner Agencies

Reno Police Department        Houston Police Department
Dayton Police Department      Orange County Sheriff’s Office
California Highway Patrol     Kentucky Department of Criminal Justice Training
Royal Canadian Mounted Police
Dual Role of Patrol Police during War

First Deputy Oleksiy Biloshitsky, Patrol Police, graduate of first Patrol Police Academy Class, 2015
30th Annual
Problem-Oriented Policing Conference
Tribute to Herman Goldstein (1931-2020)
Theodore Roosevelt

August Vollmer

Orlando Winfield Wilson
Vollmer’s college cop

Kept being dragged back into policing and academics
Berkeley Officer 1921-1924
Fullerton Chief 1925
Wichita Chief 1928-1939
UC Berkeley Professor/Dean 1939-1960
✓ 1943-1947 Lt. Colonel in WWII
Chicago PD Superintendent 1960-1967
Born December 8, 1931
New London, Connecticut

✓ Diverse neighborhood

Ocean Beach Park
Herman’s Education

“LET THE FIRE BURN
A FILM BY JASON OSIED
ZEITGEIST FILMS

"This MASTERPIECE about an astounding and forgotten moment in recent American history should be seen far and wide."
—Filmmakers Magazine
*after Portland, Maine

American Bar Foundation (ABF) study
Milwaukee, Ashland, Eau Claire, Superior, Madison, Detroit

FDR’s AG - SC Justice
Robert Jackson (1940-1954)

Herman
- ABF 1956 w/U of Chicago
- Remington sent team of 5 researchers to 3 states
- Ethnographic research

Frank Remington
Legal Realism "field research"
Street-level bureaucrats
Funded by Ford Foundation
Edsel Ford/Foundation President Horace Rowan Gaither expanded the foundation grants (1953-56)

Irony: 35 miles east of where we are today

Policing is not an assembly-line; discretionary decision-making
1959 Summerdale scandal – North Chicago

Cops Turn Burglars! City Horrified

WAYNE THOMIS
Chicago Daily Tribune (1872-1963); Feb 23, 1960; ProQuest.Historical Newspapers Chicago Tribune (1849 - 1985)

Policeman Asks Thief for Favor! Scandal Ensues

When he was arrested last July 31 after escaping a trap set by Houston police, Richard Morrison, 23, a Summerdale district police officer, was arrested for the theft of three police cars in North Chicago. He denied any association with the burglary gang, saying he was a civilian investigator for a private detective agency. Morrison told the police he had been hired by an unidentified man to help recover the stolen cars.

Horrifying evidence has been produced to show that the operation was a well-planned, organized criminal enterprise involving a large number of people. The Summerdale district has been the scene of numerous burglaries in recent months, and the police are now investigating a possible connection between the Summerdale and North Chicago areas.

Morrison attended Swift Elementary School and Senn High School. He was a good student and had no record of previous convictions. He was known to be a quiet, reserved person, and there were no indications that he had any criminal associates.

Morrison is currently held in the Cook County Jail, where he is being held without bail. The district attorney has filed charges against him, and a preliminary hearing is scheduled for next week.

Mixed emotions, Mayor Daley (right) announces that Timothy O'Connor (left) is the new police commissioner and Kerwin Phelan is taking his place in an acting capacity.

Busts He Has Many Friends

Among Cops, Sent Yule Card to One

There is a strange affinity between some crooks and some policemen. Morrison has many friends among the "cops." He sent a Christmas card to one of the men who killed him last July—the son from which the present scandal grew. He has not been free since that arrest, and is now in protective custody with his consent. But the police haven't got him; the state's attorney has.

You see, the business got a nice cut of my payroll to D-3, too. I didn't find that out until after I was arrested (arrested). Yes, 90-99, and it was car pulls behind us. It happened to be me in the place.

He shot down there. He was [Morrison] named the squad cars by number in much of his confession and blocked the street and hit the window of the place (police) procedure of shining light from their cars into windows of stores where a burglary is suspected.

I had gotten the money from the place when Frank F. of F. F. F. was broken up the day after a half a minute later. My prints on the job with Morrison. I went out a back door, and the street. My car was parked in, in appreciation of F. F. I had stolen all hundred dollars. Time and Morrison said he and his Summers and restaurants to talk it out tactics, and laugh over.

Private Guard

Burglary

The cop-criminal almost shot North Shore patrol. They (the policemen) wanted on related. There all over picked out a place on Damen locked the joint over and said if food, too, so I picked out a few police officers and me, and car squad car 207. I opened the door leaning in the store getting the body, which is listening to the 17 t would.

I was sitting there. They and hands and everything real expensive foods. They kept the squad car. Suddenly another police person seeing a suspect, North Shore patrol.

"I figured if he sees me and this stuff in the squad (car) everybody is dead. So I had to think fast. Anyways, I took off in the squad car and when I came back they
Mayor Daley (left) and Gov. Stratton pose after their meeting in the governor's penthouse atop State of Illinois Building. Standing in center is Police Supt. Orlando W. Wilson and at right Ald. Thomas E. Keane, (31st) City Council floor leader. (Sun-Times Photo)
Uses Goldstein as Executive Assistant Instead of Conslisk’s Dad Who Worked for Past 5 Commissioners

$11,000 a year

New Police Department Bosses

Police Superintendent Orlando W. Wilson (seated, second from right) with his new aids. They are (seated, left to right) Capt. John D. Madl, Lt. Terrence Doherty, James B. Conslisk Jr., Wilson, and Maurice Begner. Civilian aids (standing, left to right) are Richard E. McDonell, Frank J. Leahy, Jacque K. Boyer, George W. O’Connor, Herman Goldstein, and Col. Minor K. Wilson.

[TRIBUNE Photo]
Chicago (1960-1964)
OW’s executive assistant
Protect the Protesters
Like Wichita, started Cadet academy

No more flat feet

“Salt & pepper” patrols

Merit based promotions
Herman Goldstein

Faced a very segregated Chicago
Desegregate Chicago beaches
November 2, 1963

The Echo from Dealey Plaza

"Riveting." — Ebony

The true story of the first African American on the White House Secret Service detail and his quest for justice after the assassination of JFK

Abraham Bolden
Stop-and-frisk

- Wilson helped push stop-and-frisk legislation through Springfield
- Vetoed by newly elected Governor Otto Kerner (1961)
- *Terry v. Ohio* (1968) 8-1 decision
1967 President’s Commission on Law Enforcement Administration of Justice

UW Law Professor Frank Remington listed on pg. 315 (legal realism)
Herman listed on pg. 319 as police advisor (discussed summer internship program for his law students)

Pg. 2 Vollmer is quoted as saying “I have spent my life enforcing the laws. It is a stupid procedure and has not, nor will it ever solve the problem unless it is supplemented by preventative measures”
Kerner Report 1968
Why, What, When of Riots
Kerner Commission Tells Findings

Huge Spending on School, Aid And Jobs

“Our nation is moving towards two societies — one white, one black — separate and unequal.”
How will you carry on the POP legacy?


Law enforcement is but one tool
*prevention & harm reduction
HERMAN GOLDSTEIN’S Influence
Modern History & Some of Its Shapers

1979 Improving the Police
David Couper, Madison (WI) PD

1980-2 Madison POP pilots

1982 Baltimore County COPE units
Cornelius Behan, Baltimore County PD

1983-4 London Met POP pilots
Darrel Stephens, Newport News PD & PERF

1984-8 Newport News study
Mike Scott, Madison PD, NYPD, PERF

1987-90 San Diego, Tampa, Tulsa, Philadelphia
Bill Spelman PERF, Univ. of Texas-Austin

1987-90 NYPD efforts
Rana Sampson NYPD, PERF

1990 POP Conferences begin
Jerry Sanders, San Diego PD

1990 POP book
Me, PERF & Univ. of Cincinnati

2000 POP Center

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SARA process created

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Modern History & Some of Its Shapers

Herman Goldstein, Univ. of Wisconsin
David Couper, Madison (WI) PD
Cornelius Behan, Baltimore County PD
Darrel Stephens, Newport News PD & PERF
Mike Scott, Madison PD, NYPD, PERF
Bill Spelman PERF, Univ. of Texas-Austin
Rana Sampson NYPD, PERF
Jerry Sanders, San Diego PD
Me, PERF & Univ. of Cincinnati

1990 POP Conferences begin

1990 POP book

2000 POP Center
Obstacles & Counter Moves

- **Zero-Tolerance & Related Tactics** – brutal, costly, ineffective
- **Centralization of Decision Making** – devalues street cop expertise
- **Community Policing** – more hugging than handling, naïve & ineffective
- **Reflexive Technology Solutions** – simplistic, distracting, and costly
- **Extreme Partisanship** – hides extreme complexity of police and problems
Outgrowths of Herman’s Ideas

A Problem-Oriented Approach

Place-based Approaches
- pay attention to how places are managed

Focused Deterrence
- targeted group violence reduction

PIVOT
- tackling violent place networks

Crime & Problem Analysis
- use of data experts within policing

Alternatives to Arrest
- finding ways to address problems without arrests

Police-Academic Partnerships
- use of non-police non-commercial experts

Evidence-based Policing
- focus on outcomes and measure them

Third-Party Policing
- use of civil law and related tools

Shifting & Sharing Responsibility
- pushing problems to agencies that can help
Policing a Free Society

The strength of a democracy and the quality of life enjoyed by its citizens are determined in large measure by the ability of the police to discharge their duties. (p. 1)
Herman Goldstein

The late Herman Goldstein (1931-2020) was a professor emeritus at the University of Wisconsin-Madison Law School and the original architect of the problem-oriented approach to policing. His first experiences in working with the police were in Philadelphia as a graduate student in governmental administration at the University of Pennsylvania and subsequently as an assistant to the city manager of Portland, Maine. He spent two years observing the on-the-street operations of the police in Wisconsin and Michigan as a researcher with the American Bar Foundations Survey of the Administration of Criminal Justice, and then participated in the analysis phase of that landmark project. From 1960 to 1964, he was executive assistant to the superintendent of the Chicago Police Department, O.W. Wilson, the widely recognized architect of the professional model of policing. Professor Goldstein has published widely on problem-oriented policing, the police function, police discretion, the political accountability of the police, and the control of police misconduct. He was co-author of the American Bar Association Standards Relating to the Urban Police Function. His 1977 book, Policing a Free Society, is among the most frequently cited works on the police. He first described the problem-oriented approach to policing in a 1979 article, which he expanded upon in his 1990 book, Problem-Oriented Policing. Professor Goldstein's research and writings have inspired many efforts to implement and advance problem-oriented policing in police agencies around the world.

Guides by this Author:


Additional Publications by this Author:

University of Wisconsin Law School archive of Herman Goldstein [publications]
Herman Goldstein
1931-2020