

THE HERMAN GOLDSTEIN ft-v- i

SAN DIEGO POLICE DEPARTMENT & SAN DIEGO CITY ATTORNEY'S OFFICE

ADDRESSING QUALITY OF LIFE ISSUES THROUGH THE FORMATION OF THE MID-CITY NEIGHBORHOOD PROSECUTION TEAM

SUMMARY

The Problem

Mid-City Division was being confronted with a large number of misdemeanor quality-of-life crimes. Prior problem-solving projects, although at times effective, had been unsustainable. Community policing efforts were not being fully embraced by the criminal justice system and the community's voice was being lost in the traditional process. Chronic offenders were not being held truly accountable, nor being effectively deterred. Finally, a sense of restorative justice was missing within the Mid-City community.

Analysis

The Police Department tasked its Area Commands with identifying the top three crime concerns in each of its neighborhoods. Mid-City Division developed Community Advisory Boards in order to make this determination. These Boards considered a wide variety of quality-of-life crimes. Prostitution, graffiti, and disturbing the peace (around the San Diego State University area) were consistently identified as the most detrimental. The majority of these types of quality-of-life crimes are misdemeanors, prosecuted by the San Diego City Attorney's Office.

The need to integrate the San Diego City Attorney's Office into the Police Department's problem-solving model became apparent. The City Attorney's Office was in the midst of identifying additional means of pursuing its vision of proactive, early intervention lawyering and community outreach. Consequently, the City Attorney's Office welcomed the opportunity to integrate the philosophy of Neighborhood Policing within their prosecutorial functions.

The two agencies agreed to place a "Neighborhood Prosecutor" at Mid-City Division in April 2000. In October 2001, the San Diego Police Department received a COPS grant to fund a "Neighborhood Prosecution Officer" position. Thus, the Mid-City Neighborhood Prosecution Team was formed. The Team worked in partnership with the community to aggressively and creatively combat quality-of-life crimes

Response

After gathering extensive community input, the Mid-City Neighborhood Prosecution Team focused on the following problem-solving efforts: the Mid-City Prostitution Task Force, Mid-City Community Court, Project T.A.G. (Teamwork Against Graffiti), and the San Diego State Party Response Plan.

The Mid-City Prostitution Task Force began monthly meetings in October 2000. The Task Force directed its attention to three areas: alternative legal approaches, rehabilitation of offenders, and community involvement. Developments from the Task Force include the Prostitution Impact Panel, the "Survivors of the Street" support group, rehabilitative sentencing options, and geographic probation condition enforcement.

After three years of planning and searching for funding, the Mid-City Community Court held its first session in February 2003. Mid-City Community Court is founded on the following principals: accountability of offenders to the community, proactive intervention to stop chronic criminal conduct, and direct involvement of the community in the criminal justice process.

Project T.A.G. (Teamwork Against Graffiti) was launched in April 2001. This four-part plan combats graffiti in the Mid-City area by focusing on "CPTED" practices. Heavy emphasis is placed on immediate graffiti removal and creative ways to eliminate chronic graffiti locations. Additionally, Project T.A.G. provides for an educational program for young adults as well as a restorative justice component for offenders.

Assessment

The greater degree of partnership between the San Diego Police Department and the San Diego City Attorney's Office since April 2000 has brought about countless positive results, many of which are anecdotal in nature. However, distinct measurable outcomes have also been brought about by the creation of this unique partnership. One can quantifiably assess, to some degree, the Mid-City Neighborhood Prosecution Team's successes by examining the fruits of their collaboration: the Mid-City Prostitution Task Force, Mid-City Community Court, Project T.A.G. (Teamwork Against Graffiti), and the San Diego State Party Response Plan.

SCANNING

The San Diego Police Department's Mid-City Division is arguably the busiest division in the City of San Diego, serving a population of 166,000. Mid-City is extremely diverse, with sizable populations of Latinos, African-Americans, Southeast Asians, and East Africans. In 2002, for example, officers responded to 109,000 calls for service and investigated more than 3,000 crimes. In addition to addressing drug and gang problems, domestic violence, and crimes related to San Diego State University, Mid-City's residents continue to be concerned with "nuisance" crimes (low-level misdemeanor crimes) that reduce their quality of life.

In 2000; the Police Department tasked its Area Commands with identifying the top three crime concerns in each of its neighborhoods. Mid-City Division developed Community Advisory Boards to help identify these concerns, and the community determined that prostitution, graffiti, and noise (around the San Diego State University area) were their most pressing issues. Internal research revealed that 58 percent of all prostitution arrests, 19 percent of vandalism arrests, and 27 percent of disturbing the peace arrests in the City of San Diego occurred within Mid-City Division's borders. Mid-City was challenged to address these types of quality-of-life crimes while responding to ever-increasing calls for service.

Despite the tremendous workload borne by officers, Mid-City residents felt their concerns were not being addressed. Offenders were not being held accountable to the neighborhoods they victimized or defaced. Chronic offenders were slipping through the cracks. Finally, officers' problem-solving efforts were getting lost in the criminal justice system.

ANALYSIS

In the past, Mid-City Division had undertaken a wide variety of problem-solving projects, which attempted to address prostitution, graffiti, and noise. The projects did not produce any long-term solutions and proved taxing on limited police resources.

- Prostitution: Past initiatives relied heavily on the arrest of the prostitutes and "john" offenders (those who solicit prostitutes). This method had not fully explored educational and rehabilitative options.
- Graffiti: Past initiatives focused on the arrest and prosecution of vandals, and less on prevention and community responsibility.
- Disturbing the peace: Past practice included issuing warnings and dispersing large parties instead of identifying party hosts and holding them legally responsible for their guests' behavior.

The common thread among these crimes is that they are misdemeanor offenses, prosecuted by the San Diego City Attorney's Office. The Police Department realized that a more comprehensive approach needed to be taken, where the City Attorney's Office was more intrinsically involved in problem-solving efforts.

The City Attorney's Office has a national reputation for innovation, community outreach, and proactive, early intervention. The Office was in the midst of identifying additional means of pursuing its vision and welcomed the opportunity to integrate the Neighborhood Policing concept into their mission. The Police Department and City Attorney's Office embarked on an innovative venture, in

hopes to allay community concerns and provide long-term solutions to longstanding problems. The agencies pledged to:

- Participate in community meetings to identify quality-of-life issues
- Identify available resources to assist in collaborative efforts
- Establish and maintain working relationships with community groups and individuals
- Develop joint strategies to address crime problems
- Develop measurement criteria and methods of documenting successes
- Enhance communication between the City Attorney's Office and Police Department
- Offer prosecution-related training to officers and residents of Mid-City Division
- Work jointly on filing, negotiation, or prosecution of chronic neighborhood concerns
- Consider "restorative justice" and alternative sentencing options

The two agencies agreed to create a Neighborhood Prosecution Team at Mid-City Division, comprised of a Deputy City Attorney and a police officer. The Team would work together on problem-solving, case prosecution, and community outreach. In April 2000, the partnership began with Deputy City Attorney Chandani Flinn's assignment to Mid-City. In July 2000, the City Attorney's Office and the Police Department jointly submitted a COPS grant to fund a "Neighborhood Prosecution Officer" position. In October 2001, the grant was favorably reviewed, and Officer Steve Rosenbloom was chosen to be D.C.A. Flinn's counterpart. Thus, the Mid-City Neighborhood Prosecution Team (MCNPT) was born.

RESPONSE

The Mid-City Neighborhood Prosecution Team adopted the following mission statement:

To work in partnership with other agencies and the community to aggressively and creatively combat crimes that impact quality of life.

The Team's principal objective is to produce long-term, sustainable, positive change in targeted neighborhoods with regards to quality-of-life crime priorities, by working closely with community-based organizations and community members. The Mid-City Prostitution Task Force, Mid-City Community Court, Project T.A.G. (Teamwork Against Graffiti), and the San Diego State Party Response Plan are examples of MCNPT's collaborative efforts, which address neighborhood concerns.

Mid-City Prostitution Task Force

Prostitution has been a problem in the Mid-City area for decades. Past problem-solving projects had varied short-term success, but were not sustained. In order to find long-term solutions, MCNPT formed a Prostitution Task Force (PTF). The Task Force consisted of community members, former prostitutes, social service providers, police officers, and prosecutors. Over 100 people participated in PTF and helped develop the following strategies to reduce prostitution:

1. Educate "john" offenders as to the impact their behavior has on a neighborhood and on an individual taking part in this activity
2. Rehabilitative programs for prostitutes
3. Enforcement protocols to prosecute chronic prostitutes

Prostitution Impact Panel

The Prostitution Impact Panel (PIP) was developed as an alternative sentencing tool to educate "john" offenders. PIP sessions focus on changing the mindset of those who solicit prostitutes by having them better understand why prostitution is not a "victimless" crime. "John" offenders appear before a panel consisting of a facilitator, two community members, two former prostitutes, a health care worker who gives resource information on sexually transmitted diseases, a social service worker who works with prostitutes, and a police officer. Each segment of the PIP session attests to the damaging consequences of prostitution activity, since offenders are often unaware of the addiction, health, and violence issues inherent in this activity. Offenders also view a video testimonial of a former juvenile prostitute, reinforcing the level of victimization present.

Rehabilitative Programs for Prostitute Defendants

MCNPT created a protocol for alternative sentencing of prostitution cases. The protocol gives prostitute defendants the opportunity to go to drug/alcohol rehabilitation and job skills training programs in lieu of custody time. Additionally, the team worked with PTF to establish the "Survivors of the Street" (SOS) support group, which holds bi-weekly meetings in Mid-City Division. SOS pairs former and current prostitutes in a mentoring environment to demonstrate that it is possible to leave the dangerous world of prostitution. MCNPT is assisting the SOS program with their long-term goal of creating a rehabilitation center, which provides rehabilitation services specifically to prostitute defendants.

Geographic Probation

MCNPT partnered with the Vice Unit to develop an enforcement strategy to hold chronic prostitutes accountable. The team identified an often-overlooked (and unenforced) condition of probation as a potential enforcement tool. San Diego Superior Court routinely places geographic limitations on prostitute defendants as a condition of probation. The team decided to use these geographic limitations

as a means to curb the activities of prostitutes in the Mid-City area. The team educated officers on the proper documentation necessary for the enforcement of these geographic limitations. Court papers are filed against prostitute defendants who violate their probation conditions.

Mid-City Community Court

Mid-City Community Court has three founding principles:

- Accountability of offenders to the community victimized by quality-of-life crimes
- Proactive intervention to stop chronic criminal conduct
- Direct involvement of the community in the criminal justice process

Mid-City Community Court is held weekly, at a police community relations storefront, and accepts non-violent misdemeanor cases, including disturbing the peace, vandalism, and "john" prostitution offenses. The court is funded in part through grants from the San Diego Women's Foundation and Price Charities. (The San Diego City Council recently approved the imposition of an administrative fee to make the Court self-sustaining in the future.)

Officers inform offenders that they may be eligible for this pre-filing model (i.e. if they successfully complete the requirements of the program, charges are not filed against them). Offenders who participate in Community Court appear before a Sanctioning Panel, which is composed of a prosecutor, a Court Coordinator, and two trained community volunteers. The Sanctioning Panel puts a human face on the damage caused by offenders. For example, homeowners near San Diego State University educate loud party hosts about how their guests' littering, urinating, and fighting make their weekends miserable.

The Court also has a public service component which provides a sense of restorative justice in the community: offenders are required to pick up trash, paint out graffiti, and plant trees in the Mid-City area. Finally, offenders are referred to community-based social service agencies for rehabilitative

services, including substance abuse counseling, vocational rehabilitation, and other services designed to deter criminal behavior and encourage offenders to lead more productive, law-abiding lives.

D.C.A. Flinn coordinates the Community Court docket. Officer Rosenbloom solicits appropriate cases for referral and acts as bailiff on Court days. To date, the Court has processed 15 cases.

Project T.A.G. (Teamwork Against Graffiti)

Although graffiti is a misdemeanor offense with minimal property damage, its impact on the community is tremendous. MCNPT examined traditional and non-traditional approaches nationwide to devise the best strategy for Mid-City. The result was Project T.A.G. (Teamwork Against Graffiti), a four-step plan designed to mobilize community members, instill a sense of responsibility in them, recommend environmental change to minimize vandalism, and incorporate restorative justice into the model.

Step 1: Graffiti Eradication

Removing graffiti as soon as it is discovered has been proven to be the most effective method of minimizing graffiti's deleterious effect. Quite simply, if no one sees graffiti, the vandal never gets "credit" for it within his/her subculture. Historically, graffiti vandals do not continue to tag a location when their message is immediately removed. Using this approach, residents and businesses were challenged to take responsibility for the immediate removal of graffiti on their properties. Project T.A.G. helped the community realize that the responsibility to remove graffiti could not and should not rest solely with the City of San Diego or a few community leaders. MCNPT mobilized residents and business owners to participate in the project. The team also forged an important partnership with Frazee Paints whereby Frazee provides a gallon of color-matched paint to residents, so they can eradicate graffiti on their fences and walls.

Step 2: Public Education

Graffiti vandals and those they influence do not necessarily understand the extensive, negative impact of graffiti on their community. MCNPT, in partnership with the San Diego Graffiti Control Program, is in the process of creating a video presentation for middle school students. The video will demonstrate the degrading impact of graffiti. The video presentation will be followed by a discussion session with the students. Other educational efforts that are underway address the proper recording and reporting of graffiti.

Step 3: Reduce Graffiti Through Environmental Change

Crime Prevention Through Environmental Design is a critical part of crime reduction. Areas chronically tagged (fences, walls, etc.) are not marked if vines or shrubs cover them. As a means of eliminating a vandal's canvas, the team encourages community members and businesses to use foliage in chronic locations. MCNPT is actively finding resources to help the community obtain plants. Placing murals in chronic graffiti locations has also been proven to substantially reduce future vandalism. Students and youth groups are being offered a chance to create artistic designs and paint them at particular Mid-City locations. Several community groups are selecting artwork sites and determining the artistic theme the murals will follow. The City of San Diego, San Diego Gas & Electric, SBC Communications, and Cox Communications have given permission for mural projects on their utility boxes, which are commonly tagged by vandals.

Step 4: Restorative Justice

Under the concept of "restorative justice," offenders perform work service in the neighborhoods they have victimized. Graffiti offenders from Mid-City are being required to provide a variety of services to beautify Mid-City. The goal is to show offenders that their conduct is taken seriously, their criminal behavior hurts a community, and that their actions have consequences.

San Diego State Party Response Plan

The neighborhood surrounding San Diego State University (SDSU) has been plagued with noise complaints for many years. SDSU's students rent properties in residential neighborhoods surrounding the college. Many of these students host parties attended by hundreds of intoxicated, disruptive partygoers. Residents in the area are forced to tolerate sleepless nights on a regular basis as well as endure partygoers urinating, vomiting, and littering on their property.

Past police responses overburdened resources and were ineffective in deterring offenders from continuing their conduct. MCNPT partnered with a group of committed patrol officers and the Drug Abatement Response Team (DART) to find a long-term solution. This collaboration helped identify a rarely used Municipal Code Section that permits officers to cite party hosts for noise in excess of 50 feet **without a citizen's arrest**. MCNPT conducted line-up training sessions to educate officers on the documentation necessary to ensure successful prosecution of prima facie noise cases. The Team also accompanied officers on a special enforcement detail that took place in the beginning of the Fall 2002 Semester. The cases that were generated from this detail were vigorously prosecuted, to ensure offenders were deterred from continuing this type of conduct. Additionally, DART pursued civil remedies against property owners who allowed defendants to continue to be nuisances to the surrounding community.

ASSESSMENT

The formation of MCNPT in Mid-City Division has benefited the San Diego City Attorney's Office and the San Diego Police Department in ways that are difficult to quantify. Nevertheless, tangible benefits include:

- Improved quality of cases for prosecution

- Better utilization of the problem-solving model
- A unified view of crime problems in the community
- Increased communication between agencies
- . Improved training
- . Immediate feedback on discrepancies
- . Vertical prosecution of chronic offenders
- Creative enforcement options
- Consistent points of contact
- Access to more resources

The team's core projects provide more tangible evidence of the benefits resulting from this partnership.

In evaluating the successes of their collaborative efforts, the following measures are considered:

- Resources developed in the Mid-City community
- Community involvement in tackling crime issues
- Offender accountability
- Degree of proactive intervention
- Ability to provide restorative justice within the community
- Decrease in community complaints
- Greater educational opportunities

Mid-City Prostitution Task Force

MCNPT has brought multiple resources to the community through their work on the Task Force.

MCNPT also helped the Prostitution Task Force obtain \$1000 in grant money from the San Diego Foundation for Change.

Prostitution Impact Panel

PIP sessions have been held on a monthly basis since January 2001. To date, 15 sessions have been held, and approximately 80 "john" offenders have attended the program. Over 40 individuals have served as panelists. None of the attendees have re-offended.

Surveys completed by each PIP participant and panelist helped measure our impact. Panelists have unanimously stated they feel more involved in the criminal justice process as a result of having their voices heard by offenders. Every "john" offender commented how beneficial the PIP program was to him. One offender actually wrote a thank you note to the former prostitutes who spoke at his session. Most participants state that their views of prostitution have been altered as a result of PIP. An overview of survey results show "john" offenders now consider the following:

- The detrimental, multi-faceted impact on the community
- The issues of sexual abuse, addiction, and violence that surround prostitution
- The physical and health dangers to which "johns" expose themselves
- That many prostitutes are underage, have violent pimps who victimize both prostitutes and "johns," and often have diseases which are spread by them

Survivors of the Street

SOS has been successful in its outreach efforts, holding sessions at Mid-City Division twice a month, since September 2002. The Group averages 4-5 prostitutes in attendance each session. The Group also holds 2 sessions per month at Juvenile Hall, speaking to over 200 young offenders. SOS is currently applying for several grants to expand their services.

Rehabilitative Programs for Prostitute Defendants.

The team has placed at least 10 prostitutes into drug rehabilitation programs through the utilization of Drug Court. Through a partnership with STRIVE, a job-skills training program, approximately 10 prostitutes obtained job skills and became employed in a legitimate line of work.

Geographic Probation

The enforcement of geographic limitations has proven to be a valuable tool. Since November 2002, 35 convicted prostitutes have been identified as chronic offenders. Their photos and biographical information have been entered in a database available to officers, resulting in 14 arrests. The prostitutes on the list have become aware of the list and are, for the most part, staying clear of the banned locations. Unfortunately, displacement that may be occurring as a result of these efforts has not been addressed. The team has also been unable to ascertain whether increasing numbers of prostitute defendants are now turning to Internet prostitution and prostitution through cellular phones and pagers.

Mid-City Community Court

The Court contributes to the health and well-being of the Mid-City community by:

- Working to reduce quality-of-life crime
- Holding quality-of-life criminal offenders accountable to the community harmed by the offenses
- Providing low-level misdemeanor offenders with educational and rehabilitative alternatives to change destructive behaviors and lifestyles, curb future recidivism, and become functioning and productive members of the community
- Empowering community members to become more active and involved in the community
- Providing measurable restitution to the Mid-City communities harmed by quality-of-life crimes
- Bringing added resources into the community

Court planners believe Mid-City Community Court must be operational for at least 18 months before there will be a measurable decrease in recidivism and change in public perception. Community Court has only been in existence for three months and has processed 15 defendants to date. The goal of the

court is to accommodate approximately 60 cases monthly. Initial feedback from residents and business owners in the Mid-City area indicates that the Mid-City Community Court is having an immediate positive impact on the community.

Project T.A.G. (Teamwork Against Graffiti)

Step 1: Graffiti Eradication

Mobilizing the community to immediately paint-out graffiti has been difficult. Many residents and business owners agree that the project is worthy but do not necessarily commit to participation.

MCNPT has received over 100 signed pledges to remove graffiti from their residences or businesses.

To reward participation in Project T.A.G., MCNPT forged a partnership with Frazee Paint

Corporation. Frazee helped the team provide discounted color-matched paint (after a first free gallon)

to all who signed a pledge to immediately paint out graffiti. Frazee also agreed to keep participants' paint colors on file for future reference and offered free delivery to encourage immediate paint-outs.

MCNPT also ensured that free neutral color paint and painting tools were made available for residents who could not afford to purchase color-matched paint. The team not only brought in these resources, but also welcomed the services of the Girl Scouts and Cub Scouts in community paint-outs.

Step 2: Public Education

MCNPT began its education efforts for Project T.A.G. by holding a community rally in June 2002 that was attended by approximately 200 residents and business owners. The media also covered the rally.

This educational effort allowed the Project's message to be communicated. Several articles have been published in local newspapers to further explain the need for community involvement. The anti-graffiti video presentation is currently under production.

Step 3: Reduce Graffiti Through Environmental Change

Two current projects are underway in the Fox Canyon and Azalea Park neighborhoods, where chronic graffiti locations are being eliminated by planting trees and by the painting of a mural.

The Team is also collaborating with Teen Court and San Diego Asian Youth Organization to create an artwork project at a Buddhist Temple plagued by graffiti. The University Avenue Business Improvement District is currently developing the artistic theme for murals that are to be painted throughout their main business corridor. A tree-planting project is near completion at a wall adjacent to a bus stop on a major thoroughfare in the Oak Park area.

Step 4: Restorative Justice

The Mid-City Community Court Sanctioning Panel is now determining the appropriate amount of community service that graffiti offenders must complete. Mid-City community members suggest locations to be beautified by these offenders. Future efforts will include involving Teen Court as a method of imposing restorative justice penalties on first time youth offenders.

MCNPT's work on Project T.A.G. brought \$10,000 in Community Development Block Grant money into the Mid-City community. This money allows for the implementation of the Project's four-part plan by helping the community acquire much needed resources. When surveying the community, most state that the graffiti problem has improved. Partnerships continue to develop to assist with this Project. Organizations who continue to help with future efforts include: the San Diego Graffiti Control Program, Retired Senior Volunteer Program, Teen Court, Tariq Khamisa Foundation, and the Mid-City Community Advocacy Network. The recent formation of the "Graffiti Momentum Team," a community-based collaborative, shows the growing impetus of Project T.A.G. However, the displacement of vandals, which may be occurring as a result of MCNPT's efforts, has not been addressed.

San Diego State Party Response Plan

MCNPT assisted in the execution of the San Diego State Party Response Plan from its initial stages. The Team's role in this collaborative effort allowed for the vigorous prosecution of over 100 noise cases. Sanctions included, among other penalties, requiring party hosts to write a letter to the editor of SDSU's student newspaper, explaining the circumstances of their arrest and the effect it had on the college area community. Such vigorous prosecution resulted in an increased awareness throughout the student community, a reduction of calls for service, and no repeat offenders.

CONCLUSION

The Mid-City Neighborhood Prosecution Team has been an exciting collaboration between the San Diego Police Department and the San Diego City Attorney's Office. The greatest benefit has been the attention MCNPT give to Community Court, PIP, Project T.A.G., and other developing projects. Their community outreach has improved relations with Mid-City activists and has reassured them that we value their concerns and are committed to working on them.

REFERENCE LIST:

Mid-City Community Court Telephone Survey.
Prepared by: Rea & Parker Research, June 2002

Mid-City Prostitution Impact Panel Manual.
Prepared by: San Diego City Attorney's Office

Mid-City Community Court Manual.
Prepared by: San Diego City Attorney's Office

Mid-City Neighbor Newspaper
Published by: City Heights Town Council, April & May 2002

Neighborhood Prosecution Team Project T.A.G. Plan
Prepared by: Officer S. Rosenbloom

Crime Analysis Division of the San Diego Police Department
Statistical Data Prepared by: Various Analysts

San Diego Union-Tribune Newspaper, June 28, 2002, Sect. B-2

CONTACT INFORMATION:

Mid-City Neighborhood Prosecutor
Chandani Flinn
San Diego City Attorney's Office
1200 Third Avenue, Suite 700
San Diego, California 92101
(619) 533-5508 Fax (619)533-5505
Email: cflinn@sandiego.gov

Mid-City Neighborhood Prosecution Officer
Steve Rosenbloom
San Diego Police Department
Mid-City Division
4310 Landis Street
San Diego, California 92105
(619) 516-3087 Fax (619) 516-3058
Email: srosenbloom@pd.sandiego.gov

ATTACHMENT LIST

- A. Prostitution Impact Panel Survey for Offenders
- B. Prostitution Impact Panel Survey for Panelists
- C. Survivors of the Street Support Group Flyer (2-sided page)
- D. Mid-City Community Court Telephone Survey (606 surveys)
Chart showing percentage favoring a community-based court and court-referred rehabilitative programs
- E. Table showing Adult Misdemeanor Arrests & Selected Violations in the Mid-City Division from 1998 - 2000
- F. Project T.A.G. Participation Pledge Form (Spanish version on back)
- G. Project T.A.G. Complimentary Gallon Voucher
- H. Mid-City Neighbor News Article (April 2002)
- I. Mid-City Neighbor News Article (May 2002)
- J. Support Letter from San Diego City Councilmember Madaffer
- K. Table Showing Statistical Results of the San Diego State University Party Response Plan

Prostitution Impact Panel Survey for Offenders

NAME (OPTIONAL): _____ **Date of Session:** _____

- Before attending this panel, had you ever considered the kinds of issues that were discussed tonight? If no, what issue(s) do you consider now?
- What impact did the panel have on your views regarding prostitution?

Did you think that prostitution was a "victimless crime?" Do you still think that? Why?

- What do you think will prevent prostitutes from prostituting themselves or johns from soliciting prostitutes?
- How do you think this panel can be improved?
- Would you recommend this experience to others? Why?

Prostitution Impact Panel Survey for Panelists

NAME: _____ **DATE OF SESSION:** _____

- Why did you want to participate as a panelist?
- Did it fulfill your expectations? Please explain why.
- Would you do it again or recommend the experience to others?
- Did the experience make you feel more connected to the criminal justice process? Why?
- What did you like about the panel? Why?
- Would you want to change anything? Why?

We welcome you to
a meeting of
women helping women.

- 1) Have you worked in the sex industry and need a new way of life?
- 2) Do you think there is no way out of the 'Street Life?'
- 3) Is your self-esteem in the gutter?
- 4) Do you want a better life for you and your kids?
- 5) Do you have a lack of respect for yourself because of how you live?

YOU ARE NOT ALONE!

- Some of us don't make it out of the streets, but some of us do.
- We have been right where you are and want to share our **experience, strength and hope** with others, to show that there is 'quality life' after the 'street life.'
- We are offering a new way to think, a new way to feel and a new way to view the world around us.

**Are you looking
for a way out
of the lifestyle you're in?**



**There is "quality life"
after the "street life."**

**Dying out there is
not a possibility,
it's a reality!**

**Be a SURVIVOR,
not a Statistic!**

**Women helping women with a
hand up and not a hand out.**

KA THI'S TESTIMONY

Hello. My name is Kathi and I am a "survivor". As an ex-prostitute, I believed I would die out on the streets, either by the hand of a john, a pimp or by my own stupidity.

But I am here today to say that through my God, my recovery and the help of some very special friends, I have found a new life; a life with special meaning. I have my family back, a good job and a very special person in my life. I never thought this would happen to me.

Today, I no longer have to live the way I did. I have found a better way. A way I would like to share with you, so that you too will know you can live without drugs, alcohol, robbing people, selling your body, or putting a price on your soul.

I now know I have value. I am a worthy person who can give something back to society, be productive. and be a better mother, teacher, mentor for my child.

-Kafhi

**S.O.S. Meetings
(Survivors of the Streets)
are currently being held at:**

**Teralta West
Neighborhood Alliance**
4286 Marborough Ave.
San Diego, CA92105

You are welcome to come and join in with other women in a friendly, warm and supportive environment.

Meet other women who know exactly where you are at and can understand exactly what you are going through.

Our meetings are held in a safe, non judgmental and confidential setting.

For information on meeting dates and times,

Please Contact

**Linda Montes at:
619.687.3720 ext: #30**

Resources

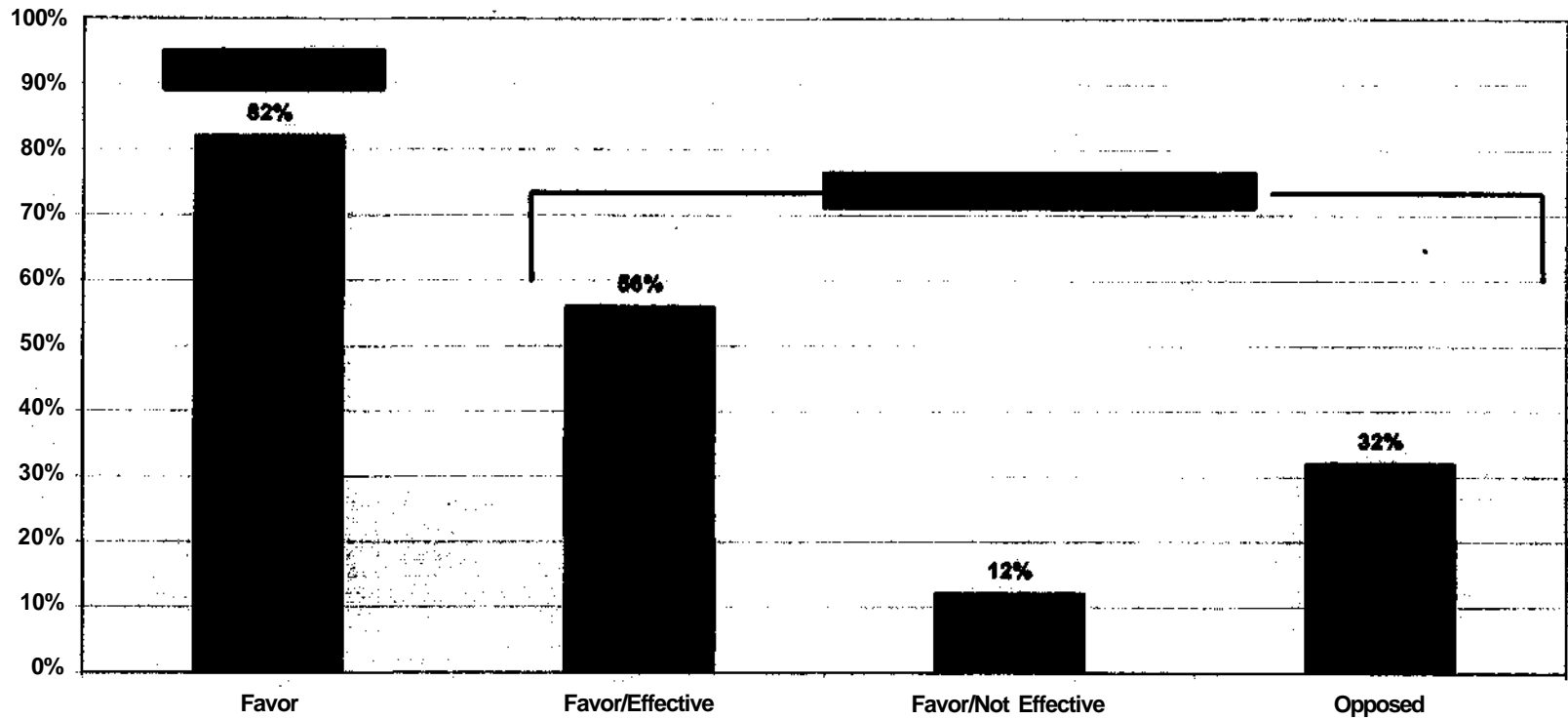
Crisis:
California Youth Crisis Line: (800) 843-5200
Child Help-Nat'l Child Abuse Hotline (800) 422-4453
SD Crisis Team Counseling Line (Suicide Prevention) *sp: (800) 479-3339
Crisis Response Unit: (800) 352-3301
Domestic Violence *24hr Hotline: (888) 305-7233
Rape/Domestic Violence Hotline: (619) 233-3088
SD Mental Health. Emergency Screening Unit: (619) 421-6900
Multiple Services:
Info Line - United Way: (800) 227-0997
(N.±County Inland) *sp,tg
Info Line - United Way: (619) 740-0997
(N. County Coast) **(858) 943-0997**
National Runaway Hotline: (800) 231-6946
Nu-Nay Youth & Social Services: (619) 286-8887.
Substance Abuse:
Al-Anon Family Group, Alateen, Pre-Alateen (Downtown): (619) 296-2666
Alcoholics Anonymous*sp: (619) 265-8762
Cocaine Anonymous: **(858) 268-9190**
Cocaine Hotline: (800) **888-9383**
Drug Abuse Helpline: (800) 234-0420
(Focus on Recovery)
Narcotics Anonymous: (619) 584-1007
Pan Asian Youth Alcohol & Drug Treatment*tg, cn, ln, vn, jp, kn (619) 521-5720

SD Youth & Community Services
Teen Recovery Center: **(619)445-7330**

*sp:Spanish, *tg: Tagalog, *cn:Cambodian,
*In:Laotian, *vn:Vietnamese, *jp:Japanese,
*kn:Korean, *hm:Hmong, *th:Thai

MID-CITY COMMUNITY COURT TELEPHONE SURVEY

Figure 18
Favor Community-Based Court
AND
Court-REFERRED Rehabilitative Programs



Adult Misdemeanor Arrests - Selected Violations
MidCity Division
1998-2000

<u>Violation</u>	<u>1998</u>	<u>1 9 9 9</u>	<u>2 0 0 0</u>
Marijuana Possession / HS 11357(b)	199	206	338
Minor in Possession of Alcohol / BP 25662 (A)	35	30	49
Drinking in Public / MC 56.54	65	46	46
Urinating in Public / MC 56.55	34	35	62
Vandalism / Graffiti / PC 594(b) 3 - 4	43	42	41
Trespass / PC 602 A - N	12	8	18
Prostitution / PC 647(b)	335	324	332
Illegal Lodging / PC 647(j)	6	25	17
Petty theft / PC 484 (A)	119	81	163
Disturbing the Peace/PC 415	31	19	37
Loitering w/ Specific Intent to Commit Prostitution / PC 653.22(a)	N/A	3	24
Loitering with Specific Intent to Commit Drug Activity / HS 11532(N/A	0	0

Crime Analysis
8/29/2001

ATTACHMENT-E

PROJECT T.A.G.
(Teamwork Against Graffiti)
Participation Pledge Form

I, _____, pledge
(PLEASE PRINT NAME)
to keep my residence / business free from graffiti by painting
over graffiti as soon as it is discovered.

I also pledge to keep my neighborhood free from graffiti by
painting over graffiti as soon as it is discovered on areas
other than my residence / business.

NAME(S): _____

ADDRESS: _____

PHONE #: _____

PROYECTO T.A.G.
(Equipo de Trabajo Contra el Graffiti)
Forma de Compromiso para Participar

Yo, _____

(Por Favor Deletree Su Nombre)

me comprometo a mantener mi residencia/negocio libre de graffiti cubriendolo en cuando lo descubra.

Yo tambien me comprometo a mantener mi vecindario libre de graffiti cubriendolo en cualquier otro lugar que no sea mi residencia/negocio.

NOMBRE(S):

DOMICILIO:

TELEFONO



PROJECT T. A. G.
(Teamwork Against Graffiti)
City Heights Graffiti Project

Complimentary Gallon Voucher

Business Name: _____

Address:

City: _____ State: _____ Zip Code: _____

Phone: _____

***Thank you for your support in this project with Frazee Paint.
Receive your first gallon free!***

All you have to do is fill out the form above and bring in a sample of the exterior color you need matched (at least 1" x 1") to Frazee's North Park Store along with this voucher. Completed voucher must accompany color sample to receive the free gallon.

In addition, Frazee Paint will keep your color on file for future reference and deliver your order free of charge to your business.

Again, thank you for your support.

Frazee Paint & Wallcovering
3301 El Cajon Blvd.
San Diego, CA 92104
Phone: (619) 280-5290
Manager: Rick Boddy
Assistant: James Howell

Frazee store use only: (Account #999923, as SKU 888 coupon.)

*Copies of this voucher are void. This voucher must be on original Frazee letterhead to be honored.
Offer valid only at Frazee's North Park store.*

FRAZEE INDUSTRIES, INCORPORATED

6625 Miramar Road, San Diego, California 92121 • 858.626.3600 • FAX 858.4.52.3568

Community on Corners

Getting a Grip on Graffiti

Graffiti, Graffiti, Graffiti. There is obviously a problem with graffiti in San Diego. It is always listed as one of the top priority complaints made known to the police. It is seen throughout the city and has a huge negative impact.

So what do we do about it? It may be a shock to you, but the police alone are never going to solve this problem. In fact, without you, the police will have very little impact. Before you get upset and stop reading this article, there is hope. I believe we have a plan that will significantly reduce the visibility and intensity of the scourge of graffiti. We have developed a four-part plan consisting of immediate graffiti removal, education, beautification, and neighborhood restitution. The plan looks like this:

Mission;

Improve the quality of life in Mid-City by reducing graffiti, through a collaboration of residents, community organizations, businesses, law enforcement, and government agencies.

Part I

The only effective way to defeat graffiti is to remove it as soon as it is

discovered. If it is not removed, it can not serve its purpose. The communities of Mid-City are being asked to mobilize and to adopt an area near their residence or business to immediately paint out graffiti.

Part 2

Graffiti vandals need to learn the negative impact graffiti has on the community. Presentations will be made to high school and middle school students by a panel consisting of community members, business owners, ex-graffiti offenders, and law enforcement. The presentation will demonstrate the degrading impact graffiti has on the community and neighborhoods. Alternative activities will be offered to the students.

Part 3

The painting of murals and adding landscaping at high graffiti locations has proven to lessen subsequent graffiti. Students will be offered a chance to participate in creating mural designs and the painting of selected murals. Mural sites will be chosen by committee and prioritized with a focus on a nexus with a particular neighborhood. Mural and landscape designs

will be solicited from the community in the form of proposals. The selected mural and/or landscape proposals, after approval by all involved partners, will then be painted by students, residents, and business owners under the supervision of professional artists.

Part 4

Offenders from Mid-City will serve restitution within their community. They will be required to paint, clean, pick up trash, or any other service to beautify the effected neighborhood..

Can you imagine driving down El Cajon Blvd. or University Ave. and all the electrical boxes, light poles, and other fixed objects are clean and painted. The sides of buildings, once riddled with graffiti, are now murals depicting a neighborhood scene., Homes, fences, and walls are free from graffiti and planted with trees and shrubs. Well folks, this can all be true!! All it takes is commitment. We need you to do your part. So when your neighborhood leaders ask for your help, now is the time to say YES.

Graffiti: Partners Take on a Problem

The following Neighborhoods are participating through leadership and mobilization of their community: Corridor, Teralta West, Cherokee Point, Castle, Azalea Park, Hollywood Park, Isinair, Swan Canyon and Teralta Concerned Citizens. El Cajon Boulevard and University Avenue Business Improvement Associations, along with the City Heights Community Development Corporation and the City Heights Town Council will support efforts to bolster community involvement:

Supplies necessary for the community to effectively print out graffiti will be supplied by the City of San Diego Graffiti Control Program; Project Clean; and business partners. Other services being offered by Frazee Paints include; color matching for residences and businesses, record keeping of the color matching, discounted color matched paint, and discounted supplies.

Join the War Against Graffiti

May 2002-VoL 7, Issue No. 4

FREE

Mid-City Neighbor

It's time to do something substantive against graffiti. The San Diego Police Department in partnership with the City Heights Business Improvement Association, El Cato Boulevard Business Improvement Association, Mid-City Neighborhood Associations, Fifth Schools, San Diego State University, and San Diego City Graffiti Control have developed a comprehensive plan to lead City Heights of this offensive crime.

The plan is named T.A.G. (Teamwork Against Graffiti). T.A.G. has several facets, but the one part this aside is addressing involves you. We need each and everyone of you to join. Many cover up graffiti. The key word here is "Remove". If it is covered over as soon as it is discovered, the battle won for the good guys, from asking you homeowners, renters and apartment managers to make that extra alert and paint over all "crack". You will need to invest some "prattoua" time, but in order to win this war. Chances what is necessary

We understand this is not an easy thing to do, but many residents are already doing this. We don't forget you business owners, (especially), leading to you to demonstrate leadership in this community. When a walk around your property and cover over the graffiti as part of your business opening daily routine.

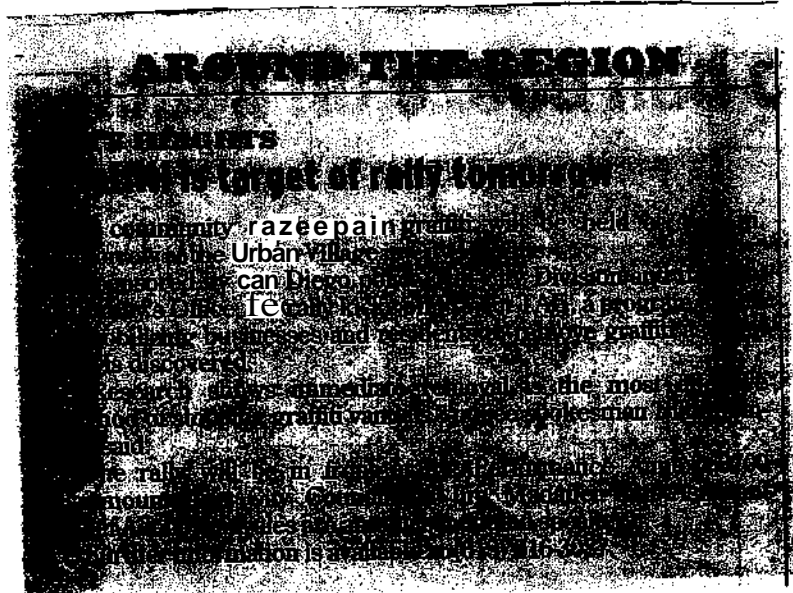
It may take a little while, but it's a valuable business practice. The days of other people painting out graffiti are quickly coming to an end. We need to act now if we are going to win this war.

The next step for you is to sign the TAG participation form. When you sign this pledge against graffiti you will receive a Preferred Customer Card from Frazee Paints. This Preferred Customer Card will allow you to get Frazee paint products at a substantial discount. You can get a TAG participation form from either of Pie Business Improvement Association, City Heights East and West Police Storefronts, City Heights Town Council, or the Mid-City Police Station.

Councilmembers Atkins and Fadler are supporting this war on graffiti. They are planning to attend a "kick-off" rally that is intended to show the solidarity of this community against graffiti. We need you to join. So, mark your calendars on June 29th at 10:00 AM to be at the Urban Vintage (grass area in front of the Performance Annex). Let us show the: we are a united force against graffiti.

Steve Rosenbloom
TAG Headquarters
San Diego Police Department

SAN DIEGO UNION-TRIBUNE JUNE 28, 2002



THE CITY OF SAN DIEGO



JIM MADAFFER

COUNCILMEMBER
SEVENTH DISTRICT

April 13, 2002

Sergeant Steve Rosenbloom
Neighborhood Prosecution Officer
San Diego Police Department,
Mid-City Division
4310 Landis Street MS 785
San Diego, CA 92105

Dear Sergeant Rosenbloom:

I have just learned of the wonderful program that the Police Department is proposing to abate graffiti in Mid-City. As we all know, this is a problem that continues to plague the neighborhoods of this area, and I am pleased to see a comprehensive program to fight it on the horizon.

The Graffiti Project addresses several key points of which I am very much in support of- partnerships between the Community, the City of San Diego, and the private sector, outreach to youth as a prevention tool, and getting youth offenders involved in the process of bettering their community by participating in public art projects such as the painting of neighborhood murals.

I truly believe that this will be a wonderful program when it comes to fruition. I would be happy to assist in any way I can, and I wish you the best of luck in this endeavor.

Sincerely,

Jim Madaffer
Councilmember

JM/ea

cc: Chandani Sil-Flinn, Deputy City Attorney, Neighborhood Prosecution Unit
Sonya Ollison, Graffiti Control Program Manager
Officer Jim Tulumello, Community Relations Officer
David To.s, Community Relations Officer

STATISTICAL RESULTS OF THE SAN DIEGO STATE PARTY RESPONSE PLAN

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec
2001	12	35	31	35	36	25	21	31	53	38	15	29
2002	20	25	24	17	23	31	22	47	70	31	35	24
2003	17	11										

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec
2001	503	4159	1767	1500	2259	1392	898	1719	2260	1555	520	775
2002	1471	3359	2024	1133	1023	1635	1293	1705	9949	1837	1774	774
2003	1369	426										

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec
2001	28	123	72	56	109	66	42	57	106	79	26	44
2002	45	61	74	21	44	62	49	83	267	73	63	48
2003	42	22										

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec
2001	17.96	33.81	24.54	26.79	20.72	21.09	21.38	30.16	21.32	19.68	20.00	17.61
2002	32.69	55.07	27.35	53.95	23.25	26.37	26.39	20.54	37.26	25.16	28.16	16.13
2003	32.60	19.36										

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec
2001	45.72	129.97	70.68	62.50	80.68	63.27	56.13	68.76	62.78	48.59	37.14	36.90
2002	98.07	176.79	88.00	113.10	46.50	56.38	61.57	47.36	191.33	70.65	68.23	43.00
2003	91.27	47.33										

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec
2001	2.5	3.8	2.8	2.3	3.9	3	2.6	2.3	2.9	2.5	1.8	2
2002	3	3.2	3.2	2.1	2	2.1	2.3	2.3	5.1	2.8	2.4	2.7
2003	2.8	2.4										

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec
2001	8479.36	\$3,963.53	\$1,683.91	\$1,429.50	\$2,152.83	\$1,326.58	\$855.79	\$1,638.21	\$2,153.78	\$1,481.92	\$495.56	\$738.58
2002	\$1,401.86	\$3,201.13	\$1,928.87	\$1,079.75	\$974.92	\$1,558.16	\$132.23	\$1,624.87	\$9,481.40	\$1.66	\$1,690.62	\$737.62
2003	\$1,304.66	\$405.98										

Indicates Results after Plan Implementation

ATTACHMENT K