Problem-Oriented Policing





Why Change How Policing Is Done?

Image

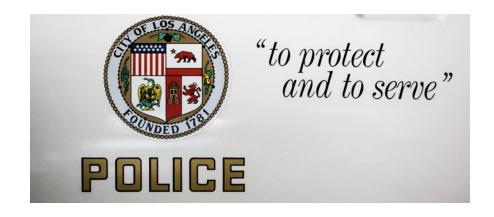


Reality



Function of Police: Image

- * To fight crime
- * To enforce the law
- To protect and serve





What Do Police Handle? (CFS)

CITY OF PHOENIX POLICE DEPARTMENT

RADIO CODES - NUMERICAL ORDER				
NOTE: Utilize an "S" when a supplemental report to an original DR is to be completed.				
		n an "attempted" report is to be comple Prostitution	415P., Loud Party Disturbing	
Urgent - No Red Lights or Siren		Solicitation for Prostitution	415W. Misuse of Weapon	
3 Emergency - Use Red		Internet / Computer Crimes	417Subject Threatening	
Lights & Siren		Cyber Stalking /	417BBarricade	
4No Further Assistance	3020.	Computer Threats	417G. Subject With a Gun	
Needed Needed	302E	Child Pornography /	417KSubject With a Knife	
5 Stake Out - Other Units	JUZE.	Child Sexual Exploitation	418Civil Matter - Stand By	
Stay Away	302F	Internet / Computer Fraud	418A. Landlord - Tenant Dispute	
6 Out for Investigation		Computer Tampering	418B. Neighbor Dispute	
(Citation, 10-29, etc.)		Sexting	418D. Illegal Dumping	
7 Out of Service to Eat		Molesting	418G. Unwanted Guest/s	
101Woman in the Car		Indecent Exposure	418H. Harbor/Tran Illegal	
102Woman out of the Car		Urinating in Public	418IImmigration Matter	
103 Subject to call @		Child Neglect	418T Trespassing	
Ext.		Child Abuse	418U. Solicitation Door to Door	
105Going for Gas		Contributing to the	418V. Street Vending Violation	
106 Car Wash	0.10.	Delinguency of a Minor	418W. Unlawful Hire	
210 Strong Armed Robbery	315	Forgery	451Homicide	
211 Armed Robbery		Forgery at a Bank/	451C. Conspiracy to Murder	
211AArmed Robbery Alarm		Credit Union	4510. Homicide - Other Agency Asst	
211BBeacon Armed Robbery Alarm	315C	Money Laundering	459A Burglary Alarm	
211C. Organized Crime/Conspiracy		Theft of Credit Card	(Audible/Silent)	
211E. Extortion		Identity Theft	459B. Burg Com - Metal Theft Rel	
211H. Robbery - Home Invasion		Counterfeit Currency	459C. Burglary - Commercial	
211T., Pronet Alarm		Piracy of DVD/CD	459F Burglary From Vehicle	
236Threat		Registered Trademark Viol	459H. Burg Res - Metal Theft Rel	
237D. Dangerous Drugs	315T.	Taking ID of Another-ATTC	459M. Burg Frm Veh Catalytic Cnvrtr	
237G. Glue Sniffing		Non-Sufficient Funds /	459R. Burglary - Residential	
237L Large Quantity of Marijuana		Closed Account	459V Vending Machine Burglary	
237M. Report of Marijuana	317	Soliciting	487Theft	
237N Narcotics	318	Theft by Fraud	487A Theft from Person -	
237P Prescription Violation	318E.	Exploitation of Elderly Adults	Purse Snatch	
239Fight	319	Loss Report	487B Shoplifting	
240Assault	390	Drunk (Disturbing, Down,	487F Theft from Vehicle	
240CEscape		In Car, etc.)	487I Stolen Bicycle	
240E Reckless Endangerment		Transport to Detox Facility	487J Stolen Property	
240R. Resisting Arrest		Drunk Driver	(Buy / Sell / Possess)	
245Aggravated Assault		Liquor Violation	487LP Stolen License Plate	
245AVulnerable Adult Abuse		Underage Drinking	487P. Police Car Stolen	
245FVulnerable Adult Abuse/DV		Phone Calls	487VStolen Vehicle	
250Harassment		Criminal Damage	487W. Auto Theft - Watch Your	
250C. Cyberbullying		Curfew Violation	Car Program Vehicle	
251Stalking	415E	Loud Music or Noise	487YMetal Theft	
260Sexual Abuse-Adult		Disturbing	488IRecovered Bicycle	
260J Sexual Abuse-Juvenile		Domestic Violence	488PRecovery FOJ / Property	
260L Luring of a Minor for		Shots Fired	488VRecovery of Vehicle / FOJ	
Sexual Contact	415H	Animals Disturbing,	488W. Recovery of Watch Your	
261Sexual Assault		Barking Dog	Car Program Vehicle	
261B. Bigamy Adultery, etc.		Incorrigible Juvenile	491Kidnapping, Adult/Juvenile	
262 Sex Offender Registration		. Juveniles Disturbing	(Not Sexually Motivated)	
Violation		Loitering	491ACustodial Interference	
300Gambling	4150	. Obstructing a Thoroughfare		

		- NUMERICAL ORDER (Con	
191C. Access Interference	647V.	Suspicious Vehicle/	914Fire Follow-up
191D. Kidnapping, Any Adult / No SP		Person in Vehicle	915 Arson
IDd Juv (Sexually Motivated)	647W	Suspicious Person - Watch	915B Fire Bomb
191U. Kidnapping, Juvenile-SP IDd		Your Car Program	915H Hazardous Materials
(Sexually Motivated)	651	Loose Animals	915I Illegal Burning
500 Generic		. Injured Animals	915U Undetermined Fire
501 False Reporting		. Bomb Threat	917Abandoned Vehicle
502 Interfering With Judicial		NBC Situation	918Insane Person
Proceedings (Obstructing	707R.	.Radioactive Material	921 Prowler
Justice)	711	Intensive Patrol	921PPeeping Tom
503 City Ordinance Offenses		(Preventative)	926 Wrecker from List
503G. Graffiti	900	. Check Welfare	926N., Vehicle Seizure
508 Traffic Control	900B.	Open Door, Window,	927 Unknown Trouble
(Special Detail)		Gate, etc.	928 Found Property
510 Speeding or Racing	900M.	Mobile Security Device	928E Found Explosives
510F. Felony Flight		Alarm	928I Found Bicycle
511F Felony FOJ Warrant	901	. Injured or Sick Person	928N Found Narcotics
511M. Misdemeanor FOJ Warrant	901C.	. Cutting/Stabbing	960 Police Aircrft Dwn, No Injuries
511PSubject Stop	901G.	Shooting	&/or Property Damage
511TVehicle Tow/Impound	901H.	. Dead Body	960A Police Aircrft Dwn, W/Injuries
511V. Vehicle Stop	9010.	Overdose Victim	&/or Property Damage
585 Traffic Hazard	901U.	. Suicide	961 Accident - No Injuries
586 Illegal Parking	901X.	. Attempt Suicide	961H Hit & Run - No Injuries
601 Missing Person	906	. Officer Needs Assistance,	962 Accident - Injuries
601F. Found Missing Person		Potentially Hazardous	962H Hit & Run - Injuries
601J Missing Juvenile		Situation	963 Accident - Fatality
6010. Missing Person Other Agency	907	. Back-Up (Make the	963H Hit & Run - Fatality
601T. Truancy		or Request for)	964T Translation Detail
647 Suspicious Person/Activity	911H.	.9-1-1 Hang-up	998 Officer Involved in Shooting
			999 Officer Needs Help Urgently

Policing Objectives

- To prevent and control conduct widely recognized as threatening to life and property (serious crime).
- To aid individuals who are in danger of physical harm, such as the victim of a criminal attack.
- To protect constitutional guarantees, such as the right of free speech and assembly.
- To facilitate the movement of people and vehicles.
- To assist those who cannot care for themselves: the intoxicated, the addicted, the mentally ill, the physically disabled, the old, and the young.
- To resolve conflict, whether it be between individuals, groups of individuals, or individuals and their government.
- To identify problems that have the potential for becoming more serious problems for the individual citizen, for the police, or for government.
- To create and maintain a feeling of security in the community.

Source: Policing a Free Society, Herman Goldstein (1977)

Function of Police: Reality

Policing is more, and more complex, than is popularly imagined

Capacity

Image

Reality





Capacity

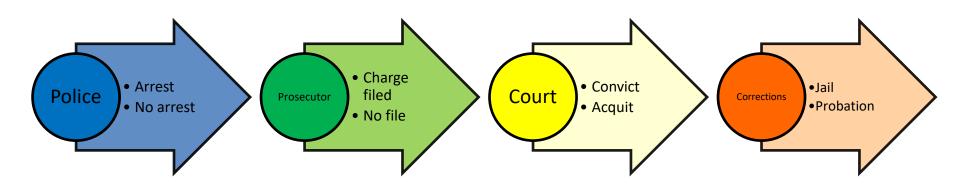
Image

Reality

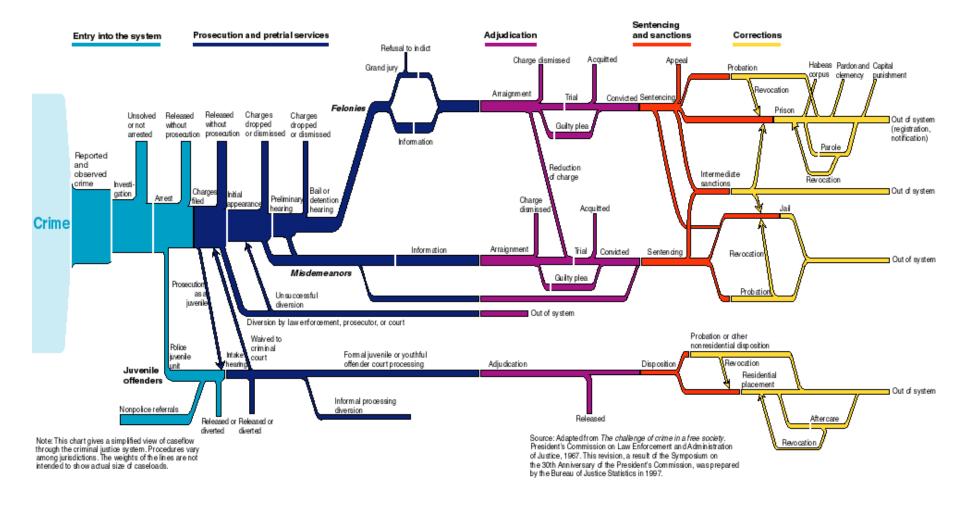




Relationship of Police to Criminal Justice System: Image



What is the sequence of events in the criminal justice system?

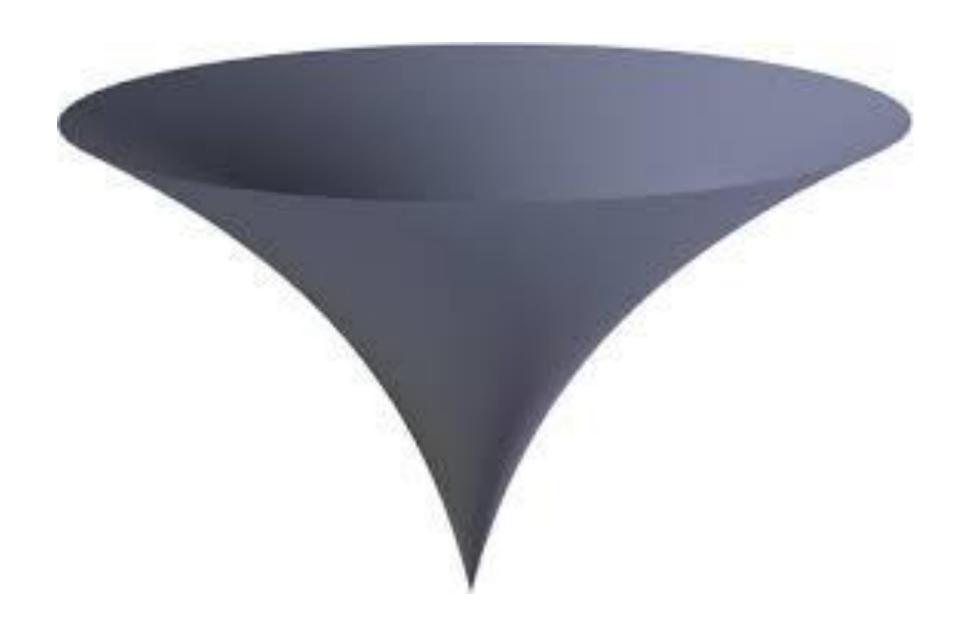


1000 Crimes 500 Reports 100 Arrests

50 Charges
45 Guilty Pleas
3 Guilty at Trial
2 Acquittal

32 Community Corrections

> 16 Prison



Relationship of Police to Other Systems



Officer Discretion

Image: None



Real: Lots

- Where to patrol
- What to emphasize
- Whether to investigate
- How to investigate
- Whether to arrest
- How to arrest
- What alternatives to use

LIMITS OF AUTHORITY		Operations Order 1.2
PHOENIX POLICE DEPARTMENT	01/99	PAGE 1

USE OF DISCRETION

- A. Departmental policies and procedures are based on requirements imposed by city, state, and federal governments and other law enforcement facts of law, organizations, and the time-tested experiences of departmental employees.
- B. Employees are directed to adhere to departmental policies and procedures and to strive to use proper judgment and discretion in situations not specifically covered in manuals.
- Nothing in this manual is designed to suppress the use of common sense and sound police tactics.

2. DEVIATION FROM POLICIES

- A. Employees may deviate from established departmental policies and procedures when it is in the obvious best interests of the department.
 - The necessity to deviate from established policy should rarely occur.
 - (2) Employees must be able to justify any deviation from policy.
 - (3) Employees should obtain supervisory approval to deviate from established policy when time permits.
 - (4) Employees will report deviations from policy to their supervisor as soon as possible.
- Supervisors may issue orders that deviate from written orders during an emergency.
 - Such orders will be temporary and will remain in effect only during the emergency.
 - (2) Such deviations will be reported to the next higher level supervisor as soon as practical.

2-400 POLICE DISCRETION

Police officers, of necessity, exercise professional discretion in deciding whether or not to arrest citizens for violations of the law. Other specific laws, department policies, or orders of a supervisor may further limit officers' discretion and direct whether or not to effect an arrest.

In general, police officers, using sound professional judgment, may take the following factors into consideration when deciding whether or not to arrest a citizen:

- The seriousness and nature of the offense (generally, the more serious the offense, the more likely arrest is the preferred course of action);
- The potential that arrest will effectively aid in the resolution of a conflict;
- The availability of legal alternatives to arrest that would adequately resolve the conflict or problem;
- The likelihood that the citizen will be deterred from future violations by warning and education;
- The officer's belief that the citizen made an honest mistake in violation of the law;
- The victim-witness's interest in prosecution;
- The likelihood of formal prosecution of the offense;
- The potential that arrest will create more serious breaches of the peace or other problems (e.g., inciting riot);
- Legitimate competing priorities for police resources.
- The officer's belief that the arrest will protect members of the community and/or the citizen.

The following factors are among those that are improper for a police officer to consider in deciding whether or not to make an arrest:

- The citizen's economic status, race, ethnicity, gender, or other status for which the law prohibits legal discrimination;
- The revenue likely to be generated by fines or penalties imposed upon conviction;
- The personal or professional relationship that the citizen has with the police officer or with other influential citizens;
- The personal advantage to the officer for processing or avoiding processing of the arrest (e.g. overtime compensation, desire to finish tour of duty, avoidance of paperwork, etc.).

Accountability

Image

Possible numbers to call depending on activity: Non-emergency 777-3333 (press 1 and then press 0) Emergency 311 or 777-25. (press 2 and then press 0) Emergency 311 or 777-25. (press 2 and then press 0) Emergency 311 or 777-25. (press 2 and then press 0) Emergency 311 or 777-25. (press 2 and 2



CAMBRIDGE POLICE DEPARTMENT Incident Report #9005127 Report Entered: 07/16/2009 13:21:34 07/16/2009 12:44:00 Incident Type/Offens 1.) DISORDERLY CONDUCT c272 S53 -Reporting Officer WILSON III, JOSEPH (213) CROWLEY JAMES (467) Role Name S WITNESS WHALEN, LUCIA Sex Race Age DOB Offenders DEFENDANT GATES, HENRY MALE BLACK 58 - C CAMBRIDGE, MA Vehicles Property

Reality



Need for Community Assistance: Image





Need for Community Assistance: Real



7. What do you perceiv	ve to be problems in	your neighborhood? A rat	ting of 1 represents t
a. Sexual Assault	Select an Answer 💌	h. Burglary / Robbery	Select an Answer 💌
b. Domestic Violence	Select an Answer 💌	i. Theft	Select an Answer
c. Illegal Drug Activity	Select an Answer 💌	j. Loitering / Curfew	Select an Answer 💌
d. Gangs	Select an Answer 💌	k. Vehicle Accidents	Select an Answer 💌
e. Physical Assaults	Select an Answer 💌	I. Public Drinking	Select an Answer 💌
f. Vandalism	Select an Answer 💌	m. Traffic / Speeding	Select an Answer 💌
g. Child Abuse	Select an Answer 💌	n. Loud Parties / Noise	Select an Answer 💌
o. List other issues:			

Identifying & Prioritizing Problems

Need for Community Assistance: Real



Protesting



Cleaning



Neighbors Against Drugs

Monitoring



Patrolling



Petitioning

Control

Image



Real

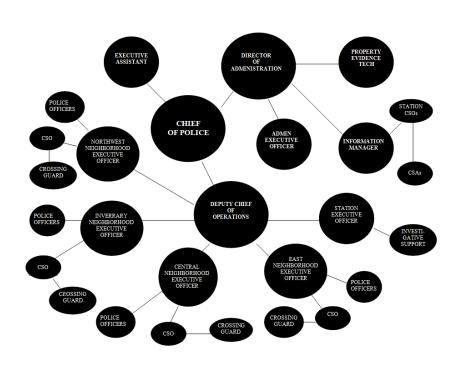


Organization

Image

Police Department Chief of Police Administrative Budget Deputy Emergency Manager Public Deputy Chief of Police Management Grant Tracking Information Officer Patrol Special Investigations Support Operations Community ACO Officers Behavior Accounting Canine Response and CSO Officers Recognition Assistant Enforcement Unit Dispatch/ ERU Crimes Against Citizen Fleet Communications Persons Complaints Technition Mall of America Field Property Crimes Jail Homeland Security Training **Facilities** Officer Hiring and Promotional Patrol Property/ Records Platoons Chaplains Process PPSU Projects/ Technology Patrol Sergeants Crime Statistician Policies/ Management Development/ Review Traffic Training Reserves Chaplains

Real



Personnel

Image



Reality



Image

Reality





Key Elements of Policing	Image
Function	Simple
Capacity	Unlimited
Assistance	Little needed
Methods and Means	Patrol/arrest
Discretion	None
Accountability	Clear & direct
Control	Tight
Organization	Rigid
Personnel	Obedient
	1

Reality	Resolution
Complex	
Limited	
Lots needed	
Varied	
Much	
Ambiguous	
Loose	
Flexible	
Adaptive	

Policing Strategy



More Police



Crackdowns



Investigation



Preventive Patrol



Rapid Response

Deterrence Theory



Certainty



Severity



Celerity

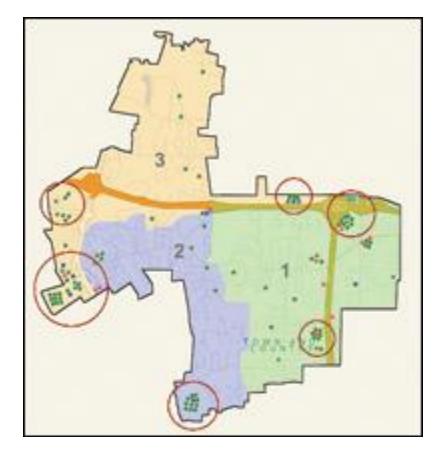
More Police





Preventive Patrol

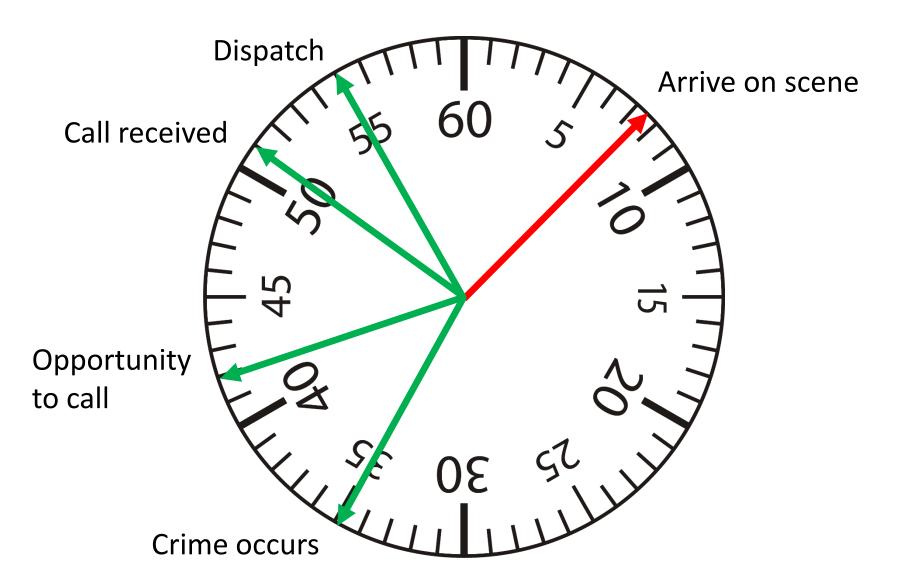




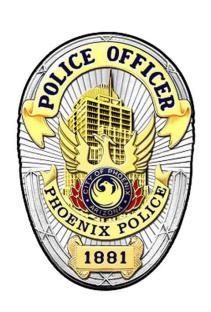
Rapid Response



Response Time



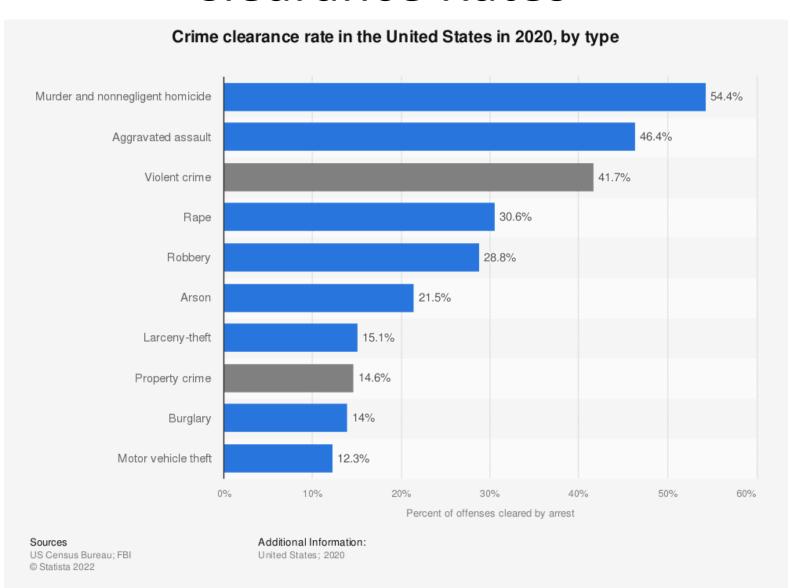
Follow-up Investigation





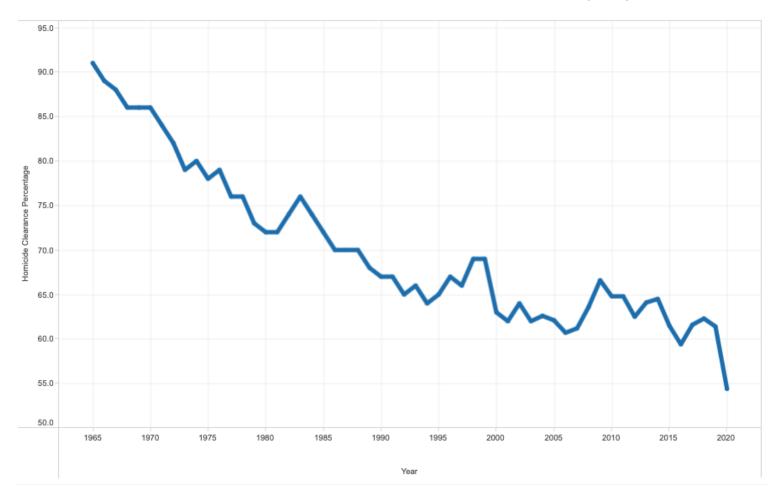


Clearance Rates



America's Declining Homicide Clearance Rates 1965-2020

Source: FBI's Criminal Justice Information Services (CJIS)

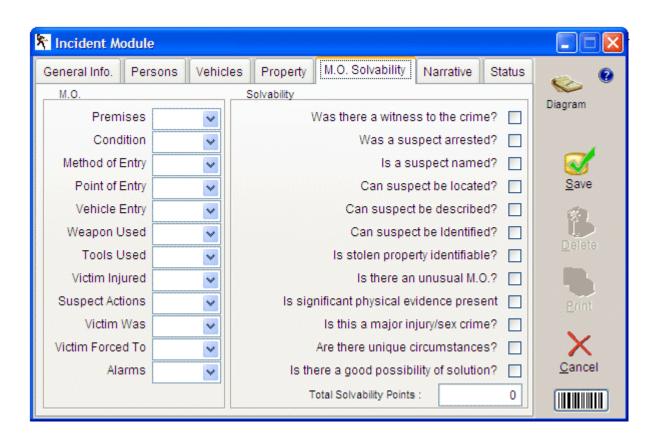


Unreported Crime

TABLE 4
Percent of victimizations reported to police, by type of
crime, 2019–2020

Type of crime	2019	2020*
Violent crime ^a	40.9%	40.2%
Rape/sexual assault ^b	33.9	22.9
Robbery	46.6	54.3
Assault	40.9	40.0
Aggravated assault	52.1	57.0
Simple assault	37.9	35.4
Violent crime excluding simple assault ^c	46.5%	49.3%
Selected characteristics of violent crime		
Domestic violenced	52.2%	41.1%
Intimate partner violence ^e	58.4 ‡	41.4
Stranger violence	39.9	43.9
Property crime	32.5%	33.0%
Burglary/trespassing ^f	48.5 ‡	43.4
Burglary ⁹	51.4 †	44.2
Trespassing ^h	42.2	41.5
Motor vehicle theft	79.5	74.6
Other theft ⁱ	26.8 ‡	28.9

Solvability Factors



Crackdown Enforcement



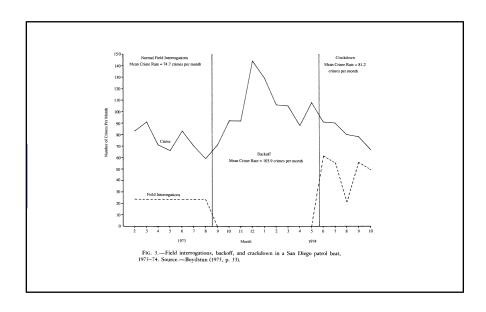




Figure 12.3: Policing Strategies & Their Effectiveness

Wide Range

Narrow Range

Interventions

COMMUNITY*

Foot Patrols Neighborhood Stations Community Meetings Community Involvement

Crime reduction effectiveness varies from none to modest depending on tactics used.

May improve police legitimacy and reduce fear of crime.

STANDARD MODEL

Random Patrol
Rapid Response
Investigation
Broad scale enforcement

Little or no crime reduction effectiveness

PROBLEM-ORIENTED

Routine use of SARA process Repeat victimization schemes Risky facility interventions Problem analysis Partnerships

Strong evidence of crime reduction effectiveness. More effective than standard, focused or community.

FOCUSED

Hotspots Patrol Repeat Offender Investigations Temporal/Spatial Crackdowns

Hotspots patrols effective. Repeat offender invest. effect unclear. Focused deterrence on gang violence effective. Crackdowns variable.

Unfocused

Attention

Highly Focused

Adapted from: Weisburd & Eck (2004). "What Can Police Do to Reduce Crime, Disorder and Fear?" *The Annals of the American Academy of Political and Social Science*.

^{*} Community policing without problem solving as a central component.

Problem-Oriented Policing

Problem-Oriented Policing

Improving Policing: A Problem-Oriented Approach

Herman Goldstein

The police have been particularly assecptible to the "means over ends" syndrome, placing more emphasis in their improvement efforts on organizable that the substantial outcome of their work. The containing have been also also also also also the substantial outcome of their the police field, with its concentration on the staffing, management, and opposition of police agencies. More and more person are questioning the sidely held assumption that improvements in the internal management of police departments will enable the police to deal more effectively with the problems they are called upon to bandle. If the police are to realize a granter steam on the investment made in improving their operations, and if they are to mature as a profession, they must concern themselves more directly with the end product of their efforts.

Meeting this need requires that the police develop a more systematic process for examining and addressing the problems that the public expects them to handle. It requires identifying these problems in more precise terms, researching each problem, documenting the nature of the current police response, assessing its adequacy and the adequacy of existing su-thority and resources, engaging in a broad explosion of alternatives to present responses, weighing the merits of these alternatives, and choosing from among them.

Improvements in staffing, organization, and management remain important, but they should be achieved—and may, in fact, be more achievable—within the context of a more direct concern with the outcome of volicins.

Complaints from passengers wishing to use the Bagnall to Greenfields bus service that "the drivers were speeding past queues of up to 30 people with a smile and a wave of a hand." have been met by a statement pointing out that: "it is impossible for the drivers to keep their timetable if they have to stop for passengers."

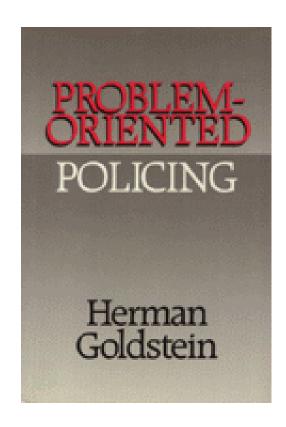
All bureaucracies risk becoming so preoccupied with running their organizations and getting so involved in their methods of operating that they lose sight

HERMAN GOLDSTEIN: Professor, Law School, University of Wisconsin at Madison. The author is indebted to the University of Wisconsin Extension Department of Law for making the time available to produce this article as part of a larger effort to reexamine the university's role in research and training for the police.

 Newspaper report from the Midlands of England, cited in Patrick Ryan, "Get Rid of the People, and the System Runs Fine," Smithsonian, September 1977, p. 140.

236 CRIME & DELINQUENCY, April 1979

Downloaded from http://ced.segepub.com.by on February 16, 201



1979

1990

Means Over Ends Syndrome



What Is Problem-Oriented Policing?

PROBLEM-ORIENTED POLICING (POP) is an approach to policing in which (1) DISCRETE PIECES **OF POLICE BUSINESS** (each consisting of a cluster of similar incidents, whether crimes or acts of disorder, that the police are expected to handle) are subject to (2) MICROSCOPIC EXAMINATION (drawing on the especially honed skills of crime analysts and the accumulated experience of operating field personnel) in hopes that what is freshly learned about each problem will lead to discovering a (3) NEW AND MORE EFFECTIVE STRATEGY for dealing with it. POP places a high value on new responses that are (4) PREVENTIVE in nature, that are (5) NOT DEPENDENT ON THE USE OF THE CRIMINAL JUSTICE SYSTEM, and that (6) ENGAGE OTHER PUBLIC AGENCIES, THE COMMUNITY AND THE PRIVATE SECTOR when their involvement has the potential for significantly contributing to the reduction of the problem. POP carries a commitment to (7) **IMPLEMENTING THE NEW STRATEGY, (8) RIGOROUSLY EVALUATING ITS EFFECTIVENESS, and,** subsequently, (9) REPORTING THE RESULTS in ways that will benefit other police agencies and that will ultimately contribute to (10) BUILDING A BODY OF KNOWLEDGE that supports the further professionalization of the police.

Defining Problems

"...discrete pieces of police business..."





Definition of a Policing Problem

- Community is affected
- Harm is caused
- Expectations of police are reasonable
- Events are discrete and describable
- Recurring nature of the events
- Similarity exists among events

Defining Problems by Behavior

- Panhandling
- Robbery
- Assault
- Speeding
- Drug dealing











Defining Problems by Persons

- Gangs
- Mentally ill persons
- Chronic inebriates
- Repeat offenders
- Repeat victims



Defining Problems by Location

- Bar
- Intersection
- Neighborhood
- House
- Apartment complex

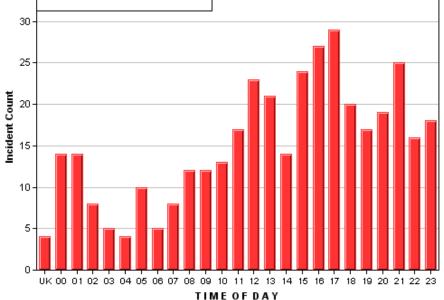


Defining Problems by Time

- Bar closing time
- Annual festival
- Rush hour



Police Incidents by Time of Day for 1/7/2008 - 2/4/2008



Hybrid Problems

Assaults by and of college students in and around college bars on weekend nights



Scope of Problems



Single location/individual



District



Crossjurisdictional



Neighborhood



Citywide

- Abandoned buildings
- Abandoned/derelict vehicles
- Assault and battery
 - Aggravated assault (see also Homicide)
 - Gun violence
 - Simple assault
 - Fighting
 - Drug-related assault (see also Drug Trafficking)...

- ...Day laborer problems
- Dignitary and celebrity protection
- Disorderly youth in public places
 - Skateboarding or cycling on streets or sidewalks
- Domestic violence (aka Spousal abuse)
 - Domestic disturbances...

- ...Gambling
 - Organized illegal gambling
 - Gambling in public places
- Gang activity
 - Gang graffiti
 - Gang vs. gang violence

- Gasoline drive-offs (see also Theft)
- Graffiti (see also Vandalism)
- Group homes
 - Runaways from group homes
 - Assaults at group homes...

- ...Noise
 - Persons
 - Vehicles
 - House parties
 - Stereos
 - Car stereos
 - Barking dogs
 - Alarm soundings...

- Obscene phone calls
- Offensive odors
- Organized crime
- Panhandling
- Park problems
- Parking complaints
- Pawn shops
- Prostitution...

- ...Underage drinking (see also College problems)
- Unlicensed driving (see also Traffic accidents; Drunk Driving)
- Vandalism
 - Criminal damage to property
 - Graffiti

- Vehicle lockouts
- Weapons offenses
 - Trafficking in guns
- Witness intimidation

Problems Commonly Addressed by Police

Abandoned children Abandoned property Abandoned/derelict vehicles Abandoned/derelict/unsafe buildings Accidental shootings Acquaintance rape (aka Date rape) Age-impaired driving (aka Elderly drivers and Teenage drivers) Aggressive driving Alarm soundings (including car alarms) Animal bites Animal cruelty (including animal fighting) Animal endangerment Animal waste Animal-vehicle crashes (especially deer) Arson for profit (form of insurance fraud) Arson to conceal evidence of other crimes Assault of transportation-system passengers Assaults in and around bars Assaults in workplaces (aka Workplace violence) Auto theft for export across land horders Auto theft for parts (chop shops) Auto theft from car dealerships and rental agencies Auto theft from parking facilities Auto theft from streets and driveways Drug houses/shooting galleries Bank robbery Bombs and bomb threats Bribery of public officials Broken glass hazards Building intrusion alarms Bullying in schools Burglary (commercial) Burglary (residential) Burglary at school and recreation buildings Burglary at storage facilities Burglary of open/unlocked garages Carjacking Child custody disputes Child fatalities (including Shaken baby deaths and Munchhausen by Proxy syndrome) Child neglect and abuse among

immigrant populations

Child neglect and abuse in institutions (correctional facilities. churches, youth organizations, foster Child neglect and abuse in the home Child pornography on the Internet Chronic public inebriation Clandestine drug labs Computer hacking Consensual sex with a minor Credit card and check fraud Crime as gang initiation rite Crowd disorder and violence during festivals, concerts, sporting events, political demonstrations Crowd disorder during labormanagement conflicts Cruising Currency counterfeiting Dangerous animals Day laborer problems Dignitary and celebrity protection Disorderly conduct on transportation vehicles and stations Assault of transportation-system staff Disorderly youth in public places Document fraud (e.g., identification, immigration documents) Domestic disputes Domestic violence (aka Spousal Auto theft for export through seaports Domestic violence among immigrant populations Drive-by shootings Driver and passenger injuries in traffic crashes Drug trafficking across borders Drug trafficking by gangs Drug trafficking in apartment complexes Drug trafficking in motels Drug trafficking in or near schools Drug-impaired driving Drug-related assault Drunken driving Embezzlement Exploitation of trafficked children Exploitation of trafficked women Exposure of children to hazardous materials Extortion (aka Blackmail) Failure to pay for food/hotel services False reporting of sexual assault Fear of crime Fencing stolen property (aka Stolen

goods markets)

Fighting (aka Mutual combat) Flash mobs (groups that assault random victims) (aka Wilding) Food and drug contamination (intentional) Forgery Fraud against the elderly Fraudulent return of retail merchandise Fraudulent schemes (including Telemarketing fraud) (aka Scams, Grifting) Fraudulent use of another's identity (aka Identity theft) Fraudulent use of long distance calling cards/numbers Gambling in public places Gang vs. gang violence Gasoline drive-offs Hate crimes (aka Bias crimes) Hazardous loads spilling onto highway Hazardous materials scares (e.g., Anthrax) Hazardous parking Hijacking of delivery trucks Hit-and-run drivers Home invasion robbery Homicide (domestic) Hostage taking House parties Illegal dumping of hazardous waste Illegal touching (groping) Illegal vehicle towing operations Impersonating police officers Inattentive driving (e.g., use of electronic devices while driving) Indecent exposure by females (e.g., exposing breasts during public celebrations) Indecent exposure by males (e.g., exposing genitals in public) Industrial/commercial noise (e.g., trains, nightclubs) Injured animals Insurance fraud (auto) Insurance fraud (life) Insurance fraud (property) (includes fraudulent theft loss claims) Jovriding Juvenile fire setting Juvenile runaways Kidnapping (aka Abduction, False Imprisonment)

Landlord-tenant disputes

Problems Commonly Addressed by Police

Robbery of fraudulently-induced Loitering in public places Loose livestock victims (e.g., vehicle buvers) Loud car stereos Robbery of johns Robbery of pharmacies Loud vehicles Robbery of school students Marijuana cultivation in indoor grow Robbery of taxicab drivers houses Robbery of tourists Marijuana cultivation on outdoor Robbery or panic alarms public and private land Serial murder Mass evacuation of citizens during Sex with animals emergencies Sex with corpses (necrophilia) Mass shootings Sexual activity in public places Missing persons Sexual assault of women by strangers Turnstile jumping (fare beating) Misuse of 911 Shooting weapons as celebration Mobile drug trafficking (e.g., via cell Sleep-deprived driving phones and vehicles) Smash and grab burglary Mortgage fraud Speeding in residential areas Motor vehicle-train crashes Speeding in school zones Motorcycle crashes Speeding on highways Murder for hire Stalking Murder of prostitutes Street racing Neighbor disputes Street robbery (aka Muggings) Noisy animals (e.g., barking dogs) Suicides Obscene phone calls Offensive odors Target shooting near occupied Open-air drug markets dwellings Organized crime Terrorism Organized illegal gambling Theft from autos in parking facilities Panhandling Theft from autos on streets and Parking in handicapped spaces driveways Pedestrian injuries/fatalities Theft from hotel rooms Physical and emotional abuse of the Theft from laundry/vending machines elderly Theft from yards Pickpocketing Theft of art and artifacts Prescription fraud and abuse Prostitution (organized child sex license plates/stickers) rings) Theft of bicycles Prostitution in indoor locations (call

girls, escort services, massage

Protection of controversial speakers

Public urinating and defecating

Reckless/aggressive boating

Robbery of drug dealers/buyers

Pushing persons into path of trains

parlors, brothels)

Street prostitution)

Public corruption

Purse snatching

Reckless bicycling

Theft of auto parts (e.g., hubcaps, Theft of cargo from trains, trucks, ships, and shipping containers Theft of electronics (including Prostitution in outdoor locations (aka computers, cell phones, portable music players) Theft of grease (for resale in

manufacture of biofuel) Theft of human hair (for wigs) Theft of library books Theft of livestock Theft of mail

Theft of rare/valuable plants (e.g., ginseng)

Recovering stolen autos Theft of scrap metals Retail theft (aka Shoplifting) Theft of utilities (water, gas, Robbery at automated teller machines Robbery of convenience electricity, cable TV) Thefts from construction sites stores/service stations Robbery of delivery persons Ticket scalping

Toy guns

Traffic congestion around schools Traffic congestion at special events Traffic congestion during rush hour Traffic congestion in entertainment Traffic control at emergency rescue scenes (e.g., vehicle crashes, fires) Traffic signal violations (aka Running

red lights and stop signs) Trafficking in human body parts Transient encampments

Trash scavenging

Unauthorized parking on private property

Underage drinking Unlicensed driving Vandalism in cemeteries Vandalism in parks Vandalism of schools

Vandalism on transportation vehicles, routes and stations

Vehicle intrusion alarms Vehicle lockouts

Victimization and accidental injury of

transient persons Weapons trafficking Window peeping Witness intimidation

Scanning for Problems







No. 13

Identifying and Defining Policing Problems

Michael S. Scott



Analyzing Problems

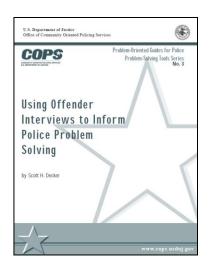


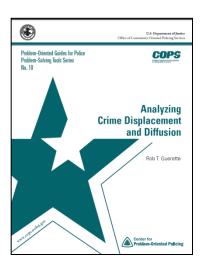
"...are subject to microscopic examination..."

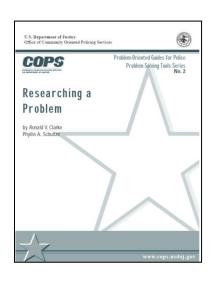
Analysis Objectives

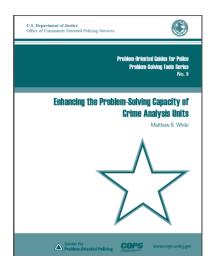
- ✓ Confirm problem is real
- ✓ Confirm problem is what it appears to be or redefine it
- ✓ Develop a "theory of the problem" to explain why it's happening
- ✓ Accumulate evidence about the problem

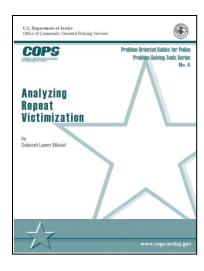
Analysis Guides

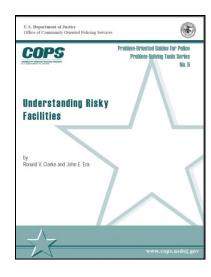












Purpose of Analyzing Problems

"...discovering a new and more effective strategy..."



Emphasizing Prevention

"...places a high value on responses that are preventive..."



Looking for Alternatives to Arrest

"...not dependent on the criminal justice system..."





Alternative Responses

Mobilizing the Community

Focusing on Repeat Offenders, Victims & Complainants

Issuing Warnings

Coordinating with Other Services

Selective Intensive Enforcement

Reinforcing Informal Social Control

Enforcing Civil Laws

Conveying Information

Creating & Enforcing
New Probation
Conditions

Pressing for New Laws to Control Conditions that Create Problems

Altering the Physical Environment

Mediating & Negotiating

Engaging the Community

"...that engage other public agencies, the community, and the private sector..."



Taking Action

"...carries a commitment to implementing the new strategy..."



	11.03	12.03	1.04	2.04	3.04	4.04	5.04	6.04
Preparation and Planning								
Develop project proposal								
Approve project proposal								
Recruit project team								
Development and Test								
Specify detail requirements								
Develop prototype								
Approve prototype								
Develop beta version								
Test beta version					,			
Apply final corrections								
Approve final version							•	
Implementation								
Train users								
Roll-out final version								

U.S. Department of Justice Office of Community Oriented Policing Services





Problem-Oriented Guides for Police Problem-Solving Tools Series No. 7

Implementing Responses to Problems

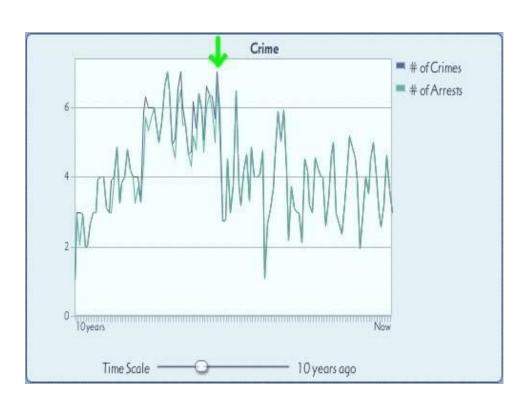
by Rick Brown Michael S. Scott



www.cops.usdoj.gov

Assessing Results

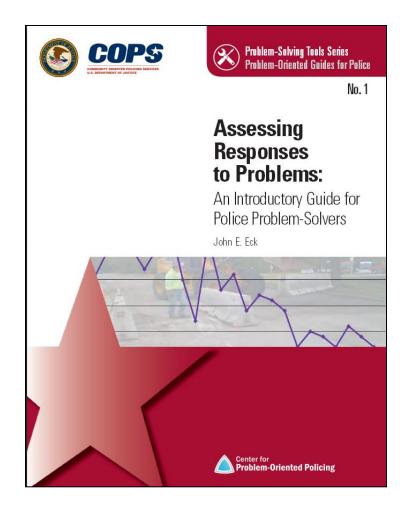
"...rigorously
evaluating its
effectiveness..."

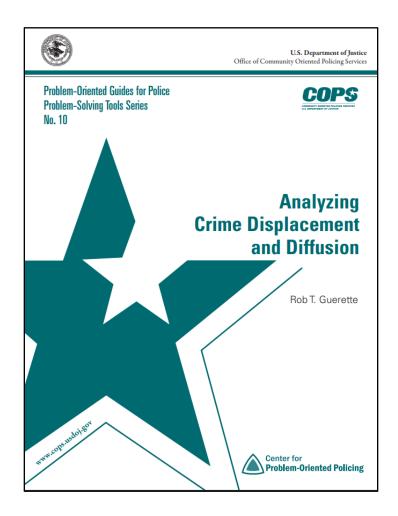


Defining Success

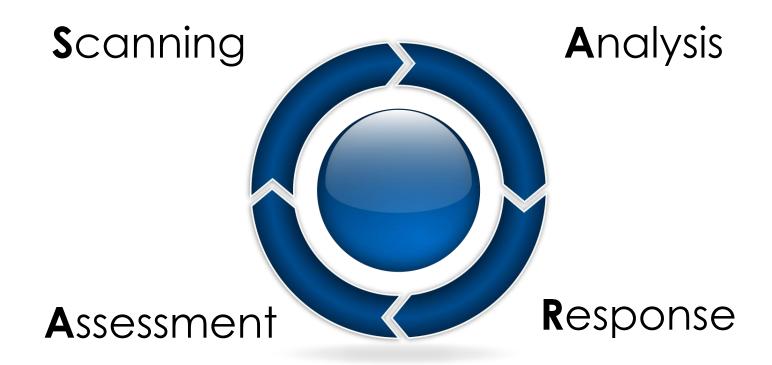
- Eliminate the problem
- Reduce the volume of incidents
- Reduce the harm from incidents
- Shift responsibility to those better able to address it
- More humane and fair responses







A Problem-Solving Process

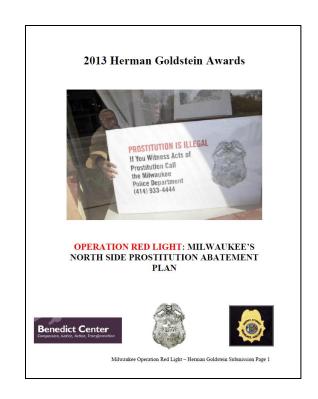


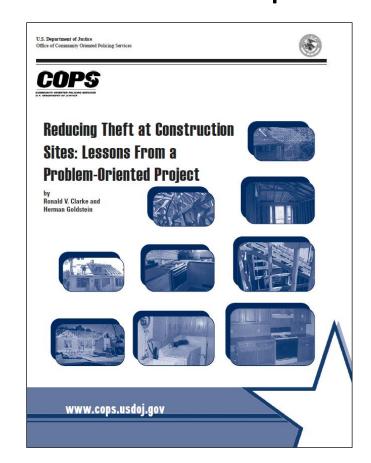
SARA

Reporting Results

"...reporting the results to benefit other police

agencies..."





Furthering the Profession

"...building a body of knowledge..."



