HOUSTON POLICE DEPARTMENT VICE DIVISION



Sgt. Mike Hill

A Problem Oriented Policing Approach to Illegal Massage Establishments

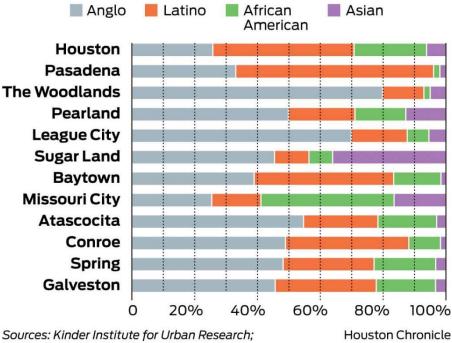
LEGAL MANDATE

- Identify <u>licensed</u> massage establishments under purview of state Occupation Code & municipal ordinances
- Conduct regulatory inspections and take action on observed violations
- Conduct undercover investigations to identify & arrest individuals engaged in criminal activity (prostitution, human trafficking, etc.)

KNOWN CHALLENGES

Houston-area diversity

Racial/ethnic demographic breakdown for local cities and suburbs, listed in order of population size:

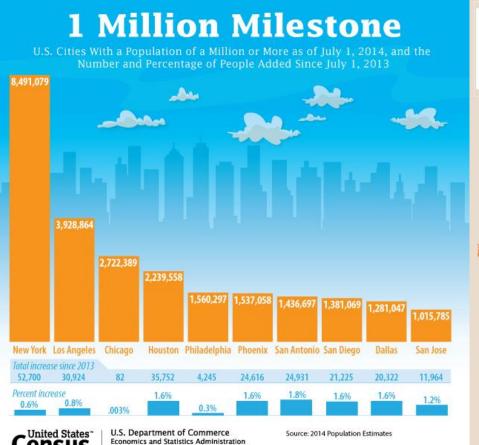


Hobby Center for the Study of Texas

Demographic Diversity

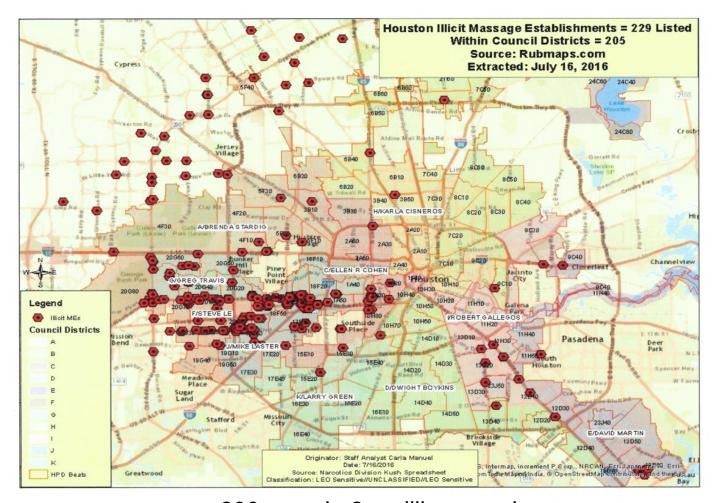
- Houston is international city: about 30% of population not born in U.S.
- Nearly every major language (~145) spoken, making communication with police difficult
- Some people from other cultures have different expectations of social norms & laws

Large Geographic Area & Population



U.S. CENSUS BUREAU CENSUS.gov





Illicit Massage Establishments in Houston, July2016

600 sq. mi., 2+ million people 260 possible illegal massage businesses to be policed

47 HPD vice officers. 10+ spoken languages

Crimes linked to illegal massage businesses:

- Human trafficking/prostitution
- Narcotics-related offenses
- Sexual assault
- Assault/aggravated assault
- Robbery/aggravated robbery
- Murder

HUMAN TRAFFICKING

ACT

Recruitment Transportation Transfer Harbour Receipt of Persons

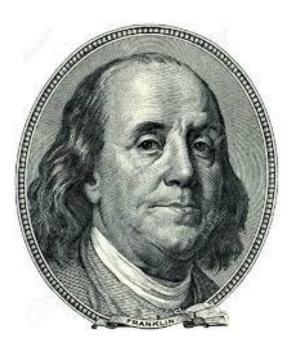
MEANS

Threat /use of force Coercion Abduction Fraud Deception Abuse of power or vulnerability Giving payments or benefits PURPOSE

Exploitation including: Prostitution of others Sexual exploitation Forced Labour Slavery or similar practices Removal of organs Other types of exploitation

HUMAN TRAFFICKING

UNDERSTANDING THE PROBLEM



MONEY MOTIVATES

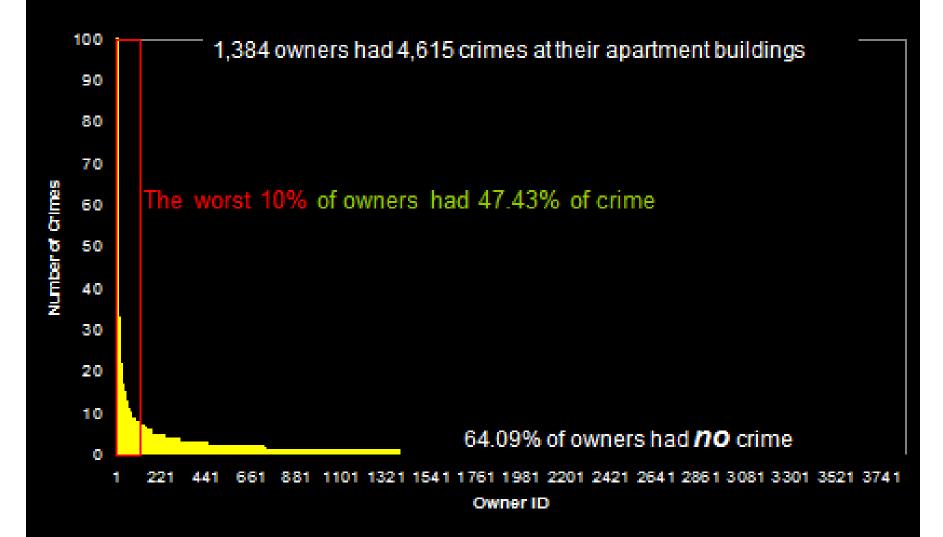
- Typical spa customer pays \$60 entrance fee and can 'tip' up to \$100 for sex act. Provider may not be allowed to keep 'tip'.
- Trafficked women often live where they work. See 8-10 men/day.
- Recent case: man running prostitution ring with 7 IMBs, each with 3 providers per location on any given day.
- \$160 x 10 x 3 x 7 = \$33,600 per day (\$12,096,000 gross annual revenue).

The Iron Law of Troublesome Places*

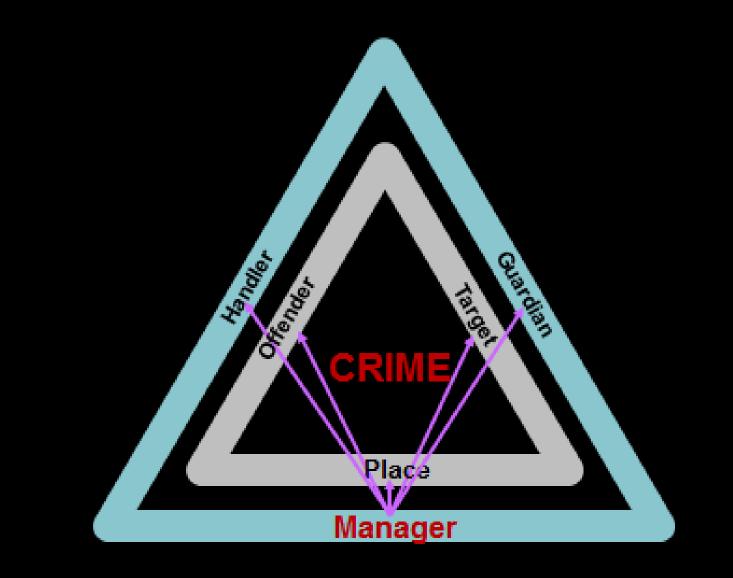


* Figure from Wilcox and Eck 2011. The Criminology of the Unpopular. Criminology and Public Policy ** All from Eck, Clarke and Guerette, 2008, except coffee shops and places of worship (Duro, 2010).

More Concentrated Among Owners than Crime Among Apt. Buildings



Place Managers Control Other Sides of Triangles



IDENTIFYING LOCATIONS

What is a massage establishment?

 Any place that offers or advertises MASSAGE and has more than one LMT conducting massages.



Citizen's Complaints



Patrol Reports



2900 B







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Houston classifieds. Post free ads for apartments, houses for rent, jobs, furniture, appliances, cars, pets and items for sale.

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escorts

Houston escorts, female models, ... adult entertainment ...

ts

Houston transsexual escorts, transsexual models ...

body rubs

Houston erotic massage, body rubs and ... entertainment ...

More results from backpage.com »

women > men

Houston personals for women seeking men. Find a w4m date ...

Women seeking men

Houston personals for women seeking men. Find a w4m date ...

Massage

Houston therapeutic massage, registered massage therapist ...

South East - escorts - backpage.com

southeasttexas.backpage.com > South East adult entertainment -

Houston Asian Escorts Agency Here New Playmate To The... Outcall Only a latin dream the hottest girls in houston - 21 (houston and surrounding areas).

Free classifieds - backpage.com

South East - women seeking men personals - backpage.com

southeasttexas.backpage.com > South East dating -

Arrows Adult offers posting services that will take the BackPage. 21 (Houston All Over Outcalls!!) ... Allie Texas is Back Hablo Español - 23 (North Houston).

Counte Coot legislay, coocerte, legislande com

= backpage Post Ad

keyword

buy/ sell/ trad 🗸 🔿 search

houston, tx free classifieds

local places 4,477

- events
- bars/clubs
- restaurants
- salons/nails/spas

community 191

- childcare
- classes/workshops
- general
- groups
- lost & found
- volunteers

buy/ sell/ trade 4,134

- antiq.-collectibles
- appliances
- business
- boats & motorcycles
- clothing/jewelry
- computers/electronics
- free
- farm/garden
- <u>furniture</u>
- household items
- miscellaneous
- pets, pet supplies
- sports equip.
- tickets
- tools/materials
- want-trade
- yard sales

- automotive 11,498
 auto-truck-rv
- auto parts
- services

musician 93

- available/wanted
- equip/instruments
- instruction
- services
- plug the band

rentals 10,632

- roommates
- apt/condo/house
- commercial
- vacation
- miscellaneous
- rentals wanted

real estate 1,629

- house/condo
- land for sale
- commercial
- misc
- wanted

jobs 9,651

- acctg/finance
- admin/office
- computer/technical
- customer service
- domestic
- driver/delivery/courier
- education
- focus group/studies
- job wanted/resume
- mgmt/professional
- medical/health
- miscellaneous
- real estate
- rest/retail/hotel
- sales/mktg
- salon/spa
- show biz/audition
- trades/labor

men > men

dating 2,643

women > men

men > women

women > women

adult

- escorts
- body rubs
- strippers & strip clubs
- dom & fetish
- ts
- male escorts
- phone & websites
- adult jobs

services 5,079

- biz opps
- business
- cleaning
- computer
- creative
- financial
- health & beauty
- home improvement
- landscape/lawn
 labor/moving
- Iegal
 Imisc.
 real estate

backpage.com > adult entertainment > Houston escorts

Disclaimer

= back

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top | gallery | video | date



YAYA Spa COCO Huston WEST

Posted: Tue. Oct. 18, 10:02 AM

Welcome To Q SPA Treat Yourself With Our HOT Asian

GIRLS

Posted: Tue. Oct. 18, 9:42 AM

Q≉Q≉Q≉Q≉ \$40 ONE HOUR ! Q≉Q≉ 5 New Girls Just Arrive ■ Posted: Tue. Oct. 18, 9:42 AM

Posted: Tue. Oct. 18, 9:39 AM

\$ \$ \$ \$ **\$ \$ \$ \$ \$ \$ \$ \$** BEAUTIFUL BABES ! 5 pretty girls

Posted: Tue. Oct. 18, 9:37 AM





Asian

■ CFLUSHING SPA 1 ** — NEW ASIAN GIRLS 10



Posted: Tue. Oct. 18, 9:23 AM



Moon Spa ____ 9 Posted: Tue. Oct. 18, 9:23 AM Posted: Tue. Oct. 18, 9:20 AM



###00###Relax -Spa ## \$¢¢ \$\$ YOUNG LATINA ♥ nd

Posted: Tue. Oct. 18, 9:16 AM



---- 【100% Real --- SEXY】 ---- [ALL NEW MANAGEMENT]

Posted: Tue. Oct. 18, 9:08 AM



0000 兆 光 光 彼@@** OMG ! 2 NEW GIRLS THIS WEEKEND ! 5

Posted: Tue. Oct. 18, 7:27 AM



Posted: Tue. Oct. 18, 6:50 AM



Posted: Tue. Oct. 18, 4:12 AM



●●ØØÌ N==== MANHATTAN ★ SPA ====●●ØØÌ N==@ 3

Posted: Tue. Oct. 18, 9:25 AM

•♥• ★☆★ •♥•★☆★ B•U•S•T•Y •♥• B•E•A•U•T•Y •♥• O•N•

Young

Posted: Tue. Oct. 18, 9:23 AM

Posted: Tue. Oct. 18, 9:23 AM

CONDUCTING OPERATIONS



You NEVER know what'll happen.

Massage Pilot Program

- State Occupation Code authorizes police to inspect licensed (or should be licensed) business establishments
- Municipal ordinance has class "C" violations concerning massage violations authorized by state law
- Massage establishment violations carry same weight as prostitution cases under civil nuisance abatement lawsuits
- Uniformed DRT [POP] officers can conduct inspections with different protocol than undercover vice officers



Massage Therapy Licensing Program Inspection Report for Massage Therapy Establishments Houston Police Differential Response Team

ne of Massage Establishment		License#			
lressDist	5District/Beat		Date		
HPD Incident No					
(C = Compliant - PD = Present but Deficient - D = De	ficient - N	N/A= Not A	Applicabl	le - R =Recu	urrent)
1.) Rule: 25 TAC §140.361(d) Current establishment license prominently displayed?	C	PD	D	N/A	_ R_
2.) Rule: 25 TAC §140.303(p) Complaint information available to public?	C	PD	D	N/A	R
3.) Rule: 25 TAC §140.307(b) Massage therapists licensed/licenses prominently displaye	C	PD	D	N/A	R
4.) Rule: 25 TAC §140.304 Initial Consultation Document?	C	PD	D	N/A	_ R_
5.) Rule: 25 TAC §140.303(f) Written consent for clients under the age of 17?	C	PD	D	N/A	_ R_
6.) Rule: 25 TAC §140.361 (i) Maintains employee/client records for 2 years?	C	PD	D	N/A	R_
7.) Rule: 25 TAC §140.365 Has establishment ownership/mgmt. or location changed? Lease document on site?	C	PD	D	N/A	_ R_
8.) Rule: 25 TAC §140.360 (c) (9) Meets state and local requirements for fire code?	C	PD	_ D	N/A	R_
9.) Rule: 25 TAC §140.360 (c) (8) Establishment floor plan on site?	C	PD	_ D	N/A	R_
10.) Rule: 25 TAC §140.361 (c) Residential/sleeping quarters separated?	C	PD	D	N/A	_ R_
11.) Rule: 25 TAC §140.362 Meets state and local sanitary/health codes?	C	PD	D	N/A	_ R_
12.) Rule: 25 TAC §140.306 Advertising in compliance?	C	PD	D	N/A	_ R_
13.) Rule: 25 TAC §140.361(h)		C	PD	_ D	N/A_

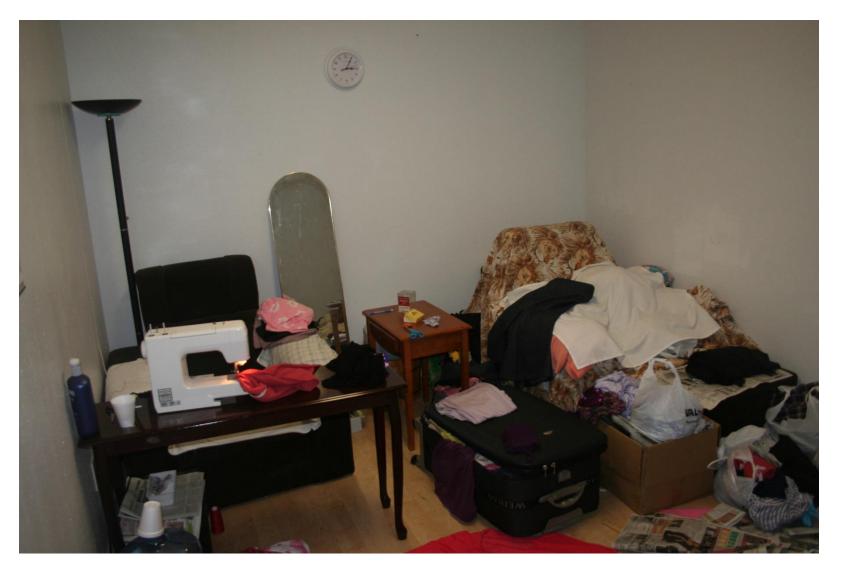
Methods of Investigative Entry DRT [POP] vs. Vice

- DRT Officer in plain clothes or uniformed, armed and with ID, no money (prior UC/Plain-clothes training and experience required by policy)
- Vice Undercover, no ID, no weapon, money for entry, massage & prostitution cases

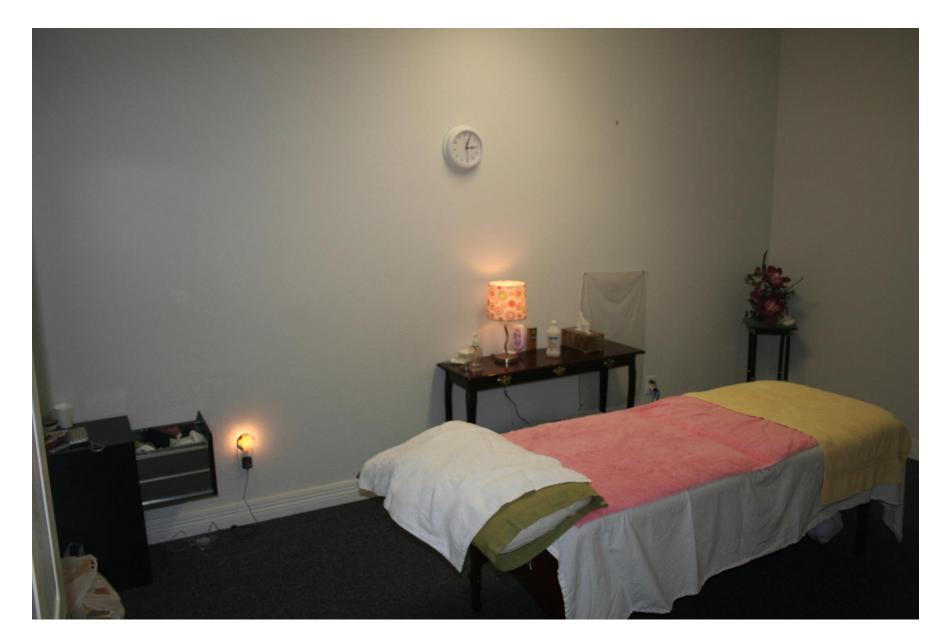
Things to look for

- Signs of physical abuse
- Appears fearful, anxious, tense, submissive, nervous
- Signs of emotional anxiety or dependence on trafficker
- Lack apparent freedom of movement
- Lack of knowledge of where he or she is
- Treated in demeaning or aggressive manner
- Noticeably watched, followed by others

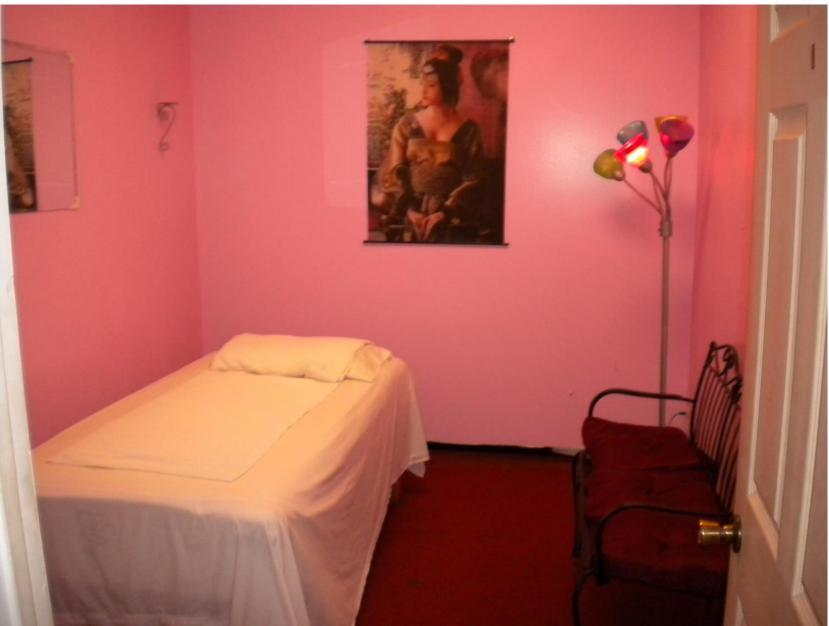
Living Quarters Inside IMB



Typical illegal massage rooms – example A



Typical illegal massage rooms – example B



Sex Related Items in Room



CITATIONS AND ARRESTS

 Purpose: Reducing human trafficking through commercial sex demandreduction strategies





ILLEGAL COMMERCIAL SEX DEMAND REDUCTION INITIATIVE JANUARY 4- FEBRUARY 26, 2016

 HCSO & HPD Combined – Conducted over 70 operations (street, hotels/motels & illegal commercial sex-focused businesses)

HCSO CHARGES (January 4 – <u>February 4</u>)				
Sex Buyer	Sex Seller	Drugs	Other	
121	19	7	5	
TOTAL ARRESTS: 144 TOTAL CHARGES: 152				

HPD CHARGES (January 4 – <u>February 26</u>)				
Trafficker	Sex Buyer	Sex Seller	Drugs	Other
6	135	99	10	18
TOTAL ARRESTS: 249 TOTAL CHARGES: 268				

Revolving Door?

		Thread Tools
🗋 03-07-2016, 11:53 PM		#1
astroz4life	E Learned my SPA lesson at 7th Star	
Gaining Momentum Join Date: Nov 5, 2015 Location: bellaire Posts: 32 Reviews: 4		tside Clinic, Native Tan, the list goes on and on. I decided to take the 7th Star plunge tonight. Five minutes in ause there was no provider in the room with me. Happened 30 minutes ago and I'm still shook up. I'm back uation as much as possible. Can't do that in a SPA. Everyone stay safe.
• 🛆	Like 3 users liked this post	

A brush with police encourages this patron to swear off IMBs as the location is raided.



However, a little more than 30 hours later, the spa is open and actively advertising again.

Lets look at what we're really doing.

• If you get an infection, do you treat the symptoms.....



Or do you cure it?



Community Involvement

Prostitution Diversion Program Protocols and Procedures

Made Possible through a Partnership between:



Handout Cards in Six Languages

IV. City's Anti-Trafficking Strategic Plan – Associated Images – Outreach Cards



The code reads 101-1-2, which means this card (for food establishments) is being distributed within Herris County by the Houston Heelth Department.



- Interview possible human trafficking subjects & give pamphlets available in several languages
- Once identified, call in task-force personnel

VICTIMS ASSISTANCE GROUPS

- YMCA
- Rescue Houston
- Free The Captives
- Elijah Rising
- The Landing
- Freedom Church Alliance
- Redeemed Ministries
- Project Girls CIS



ELIJAH 豰 RISING



OTHELANDING





CRISIS INTERVENTION CENTER 832.933.7419

Chapter 125s: Nuisance businesses



Community Partners Management Districts







Chapter 125

Civil practice and remedies code

Title 6. Miscellaneous provisions

Chapter 125. Common and public nuisances

(1) discharge of a firearm in a public place

(2) reckless discharge of a firearm

(3)engaging in organized criminal activity as a member of a combination

(4) delivery, possession, manufacture, or use of a controlled substance(5) gambling, gambling promotion, or communicating gambling information

(6) prostitution, promotion of prostitution, or aggravated promotion of prostitution

(7) compelling prostitution

(8) commercial manufacture, commercial distribution, or commercial exhibition of obscene material

(9) aggravated assault

- (10) sexual assault
- (11) aggravated sexual assault

(12) robbery

(13) aggravated robbery

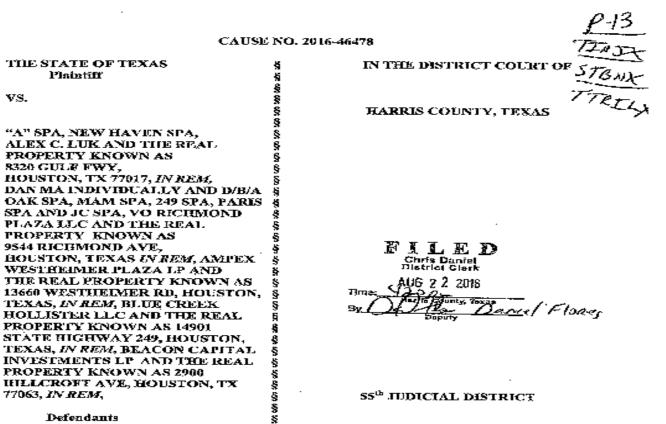
(14) unlawfully carrying a weapon

(15) murder

(16) capital murder

(17) continuous sexual abuse of young child or children (18) massage therapy or other massage services in violation (19) employing a minor at a sexually oriented business (20) trafficking of persons (21) sexual conduct or performance by a child

(22) employment harmful to a child



Defendants

PARTIAL AGREED ORDER GRANTING TEMPORARY INJUNCTION

ι

Came on for a hearing, August 22, 2016, the application of Plaintiff, the State of Texas, for a Temporary Injunction pursuant to Chapter 125 of fac Texas Civil Practices & Remedies Code (Chapter 125) against Defendants "A" Spa and New Haven Spa located at 8320 Gulf Fwy, the Real Property known as \$320 Gulf Freeway, Houston, Texas, In Rem; Karl Todd Friekson,

ADDENDUM

1. Tenant shall not permit or allow all or any portion of the premises to be used for (i) any unlawful purpose, (ii) any improper, immoral or objectionable purpose, as reasonably determined by Landlord, or (iii) any nuisance in or about the premises.

2. Tenant shall comply with, and faithfully observe, all applicable federal, state and local laws, ordinances, orders, rules and regulations now in force or which may hereafter be in force pertaining to the premises.

3. Tenant, and any occupant, invitee, guest or any other person affiliated with Tenant, shall not engage in, or permit the premises to be used for, any criminal activity, including, but not limited to, (i) public indecency, as set forth in Texas Penal Code Chapter 43, including, but not limited to, prostitution (including promotion and compelling of prostitution), as defined in Texas Penal Code Chapter 43, (ii) criminal street gang activity or engaging in organized criminal activity as defined in Texas Penal Code Chapter 71 - Organized Crime, or (iii) threatening, intimidating, or committing assault as prohibited in Texas Penal Code Chapter 22 - Assaultive Offenses, or (iv) trafficking of persons, as defined in Texas Penal Code Chapter 20A - Trafficking of Persons.

4. ANY VIOLATION OF THE ABOVE PROVISIONS SHALL BE A MATERIAL AND IRREPARABLE VIOLATION OF THE LEASE AND GOOD CAUSE FOR IMMEDIATE TERMINATION OF THE LEASE OR THE RIGHT OF POSSESSION OR TENANCY. The reasonable judgment of the Landlord that Tenant has breached any of the terms and provisions of this Addendum shall be conclusive of that fact as between Landlord and Tenant. If Tenant breaches any of the terms and provisions of this Addendum, then Tenant shall be in immediate default (with no cure periods) under this Lease, and notwithstanding anything in the Lease to the contrary, Landlord shall have the right to exercise any and all remedies available to Landlord at law or in equity, including, without limitation, the right to immediately terminate Tenant's possession of the premises and/or terminate this Lease.

5. In case of conflict between the provisions of this Addendum and any other provisions of the Lease, the provisions of this Addendum shall govern. This Addendum is incorporated into the Lease effective as of the Effective Date.

Tenant Signature

Date executed by Tenant

201___

. 201

Landlord Signature

Date executed by Landlord (being the "Effective Date")

Locations of interest tracking numbers

		% of Total	% of Spa
	No. of	locations	locations
	locations	tracked	tracked
No. of locations identified as spa/possible			
IMB	260	54.39%	
No. of locations submitted for filing of Civil			
Nuisance Abatement Actions Law Suits	27	5.65%	10.38%

Possible IMB Tracking

No. of tracked individual spa			% of Spa
locations that saw vice operations:		locations	locations
	#of locations	tracked	tracked
2016	60	12.55%	23.08%
2015	39	8.16%	15.00%
2014 (Est.)	11	2.30%	4.23%
Percentage of Identified suspected			
IMBs visited over 3 years*			42.31%

IMBs Facing Civil Abatement Actions

	No. of	
	locations	Closures
Submitted (by Vice)	27	16
Filed	16	13
Resulting In:		
Temporary Restraining Orders	2	1
Temporary Injunctions	9	8
Permanent Injunctions	2	2

You didn't do it if nobody knows about it.



Questions?

Sergeant Mike Hill

Houston (Texas) Police Department (713) 308-8600 mike.hill@houstonpolice.org