### URBAN HIGH SCHOOL DISORDER REDUCTION PROJECT

### A collaborative effort between:

- The Dayton Police Department
- Dayton Public Schools
- The Juvenile Division of the Montgomery County
   Prosecutor's Office
- Montgomery County Juvenile Court

### Belmont High School



### <u>Dayton Police Department:</u>

- Chief Richard S. Biehl
- Lieutenant Chris L. Williams
- Officer Merwyn W. Rodrigues

### <u>Dayton Public Schools:</u>

Principal David L. White

### Montgomery County Juvenile Court

Darlene Powell

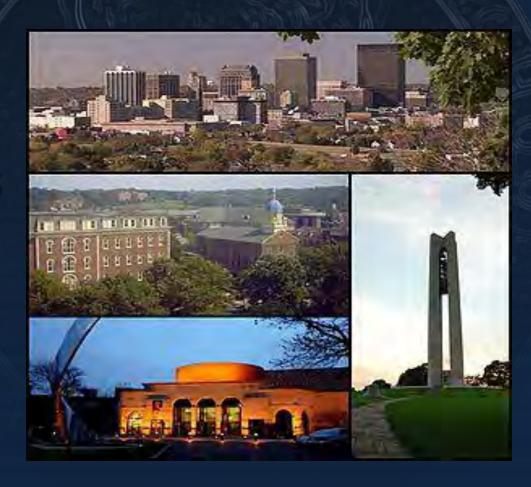
### Meet Chief Biehl Dayton Police

- More than 27 years experience
- Started with the Cincinnati Police Department in 1980 and was promoted through the ranks from patrol officer to Assistant Chief until 2004
- Executive Director of Cincinnati's Community Partnering Center from 2004-2008
- He was appointed to Chief of Police for the City of Dayton in January 2008
- Introduced the Dayton Police Department to CPOP
  - Community Problem Oriented Policing

### Where is Dayton? **Montgomery County** City of Dayton

### City of Dayton History

- Established: April 1, 1796
- Incorporated: 1805
- Named after Jonathan Dayton
  - One of the signers the United States Constitution



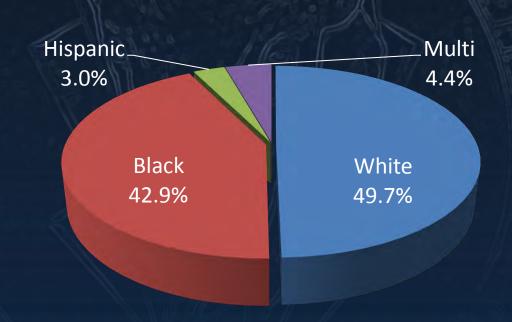
### City of Dayton History

- Famous for:
  - Wright Brothers
    - Flight
  - Charles Kettering
    - Inventor
  - Paul Laurence Dunbar
    - National Poet
- Institutions include:
  - National Cash Register
  - University of Dayton
  - Wright-Patterson Air Force Base



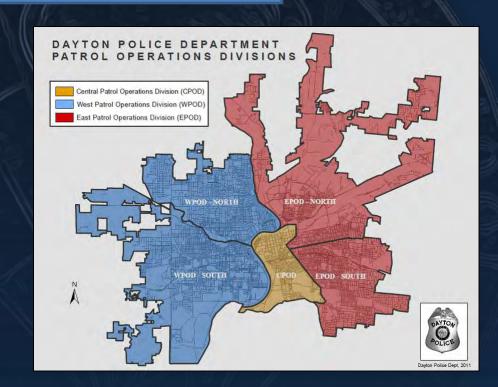
### City of Dayton Demographics

- Population
  - **-** 141,527
- Median Household Income
  - **-** \$29,730
- Median Age
  - 34.3 Years



### Dayton Police Department

- 347 Sworn Officers
- 3 Patrol Operation Divisions
- Patrolling 56.6 square miles
- Dayton Police received more than 139,000 Calls For Service in 2010



### Overcoming Adversities

Three significant contributors to the loss of 95 sworn personnel since January 2008:

- 1. Significant budget cuts due to economic decline exacerbated by the "Great Recession"
- 2. Lawsuit by the Department of Justice challenging hiring practices governed by the Dayton Civil Service Commission
- 3. Increased retirements due to maximum (8 year) participation in the Deferred Retirement Option Plan

### Problem Oriented Initiatives

- Corner of Chaos
  - Relocated central busing hub
  - 2010 Herman Goldstein Finalist
- Burkhardt
  - Targeted the highest crime sector in the city
  - 2011 Ohio Crime Prevention Special Project Award Winner
- Safe Delivery
  - Educating pizza delivery drivers on how to protect against robberies
  - 2011 Ohio Crime Prevention Special Project Award Winner
- Miami Valley POP Conference
  - A collaborative effort involving numerous law enforcement agencies and citizen partners
- Bar Safe
  - Educating bar owners on how to reduce crime and increase management effectiveness

Lack of personnel and increasing calls for service demanding more with less deemed the necessity for POP initiatives

## BELMONT HIGH SCHOOL Dayton, Ohio

Lieutenant Chris L. Williams

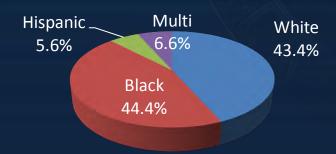
The Problem: Disorder in and around Belmont High School marked by disturbances, fights, a growing number of calls for service, and poor educational performance.

Success: Achieved by utilizing a number of strategies, including Crime Analysis and Crime Prevention Through Environmental Design (CPTED), which greatly reduced the number of crimes and calls for service while improving the overall environment for the students, neighbors and law enforcement.

- Belmont is located at 2323 Mapleview Avenue
- Belmont Neighborhood



- Opened in 1956
- 800 900 Students Annually
- 1 of 6 high schools in Dayton Public Schools (DPS) system
- On "Academic Emergency" since 2002
- Demographics:





The Urban High School Disorder Reduction Project was a combined effort between:

- Dayton Police Department
- Dayton Public Schools
- Juvenile Division of the Montgomery County Prosecutor's Office
- Montgomery County Juvenile Court







# SCANNING A need to clearly define the problem

### Background

- In November 2008, Lt. Williams assumed command of the 2<sup>nd</sup> District
  - Approx. 59,000 citizens and over 46,000 calls for service
- First action was identifying the problem locations
- Review of the top 10 list of repeat call locations included the usual:
  - Apartment Complexes
  - Crack Houses
  - Belmont High School!

### Background (continued)

- Belmont High School was actually the top call location for violent crimes in the entire city!
- Calls for service included:
  - Assaults
  - Drugs
  - Disturbances
  - Disorderly Juveniles
  - Threats

143 calls for service in the 2008-2009 school year

### Background (continued)

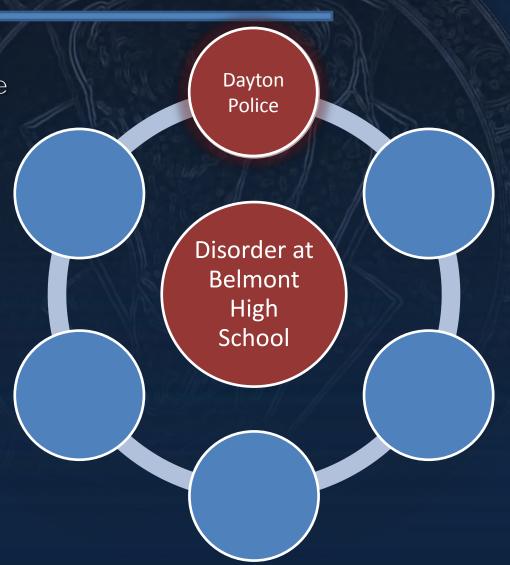
 Further investigation and feedback from local businesses suggested the problem was growing beyond the school grounds

Stakeholders had to be identified in order to determine their perception of the problem



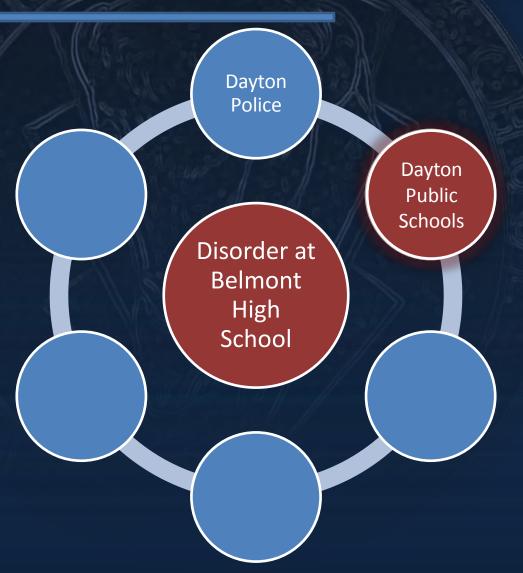
### Stakeholders: Dayton PD

- Officers were responding multiple times every single day to the school
- The school was drawing too many police resources from the rest of the city
- The school was unresponsive
- The problem was getting worse



### Stakeholders: Dayton Public Schools

- Belmont was considered a "dumping grounds" for problem students
- Budget constraints limited the ability to increase security or change environment
- Belmont High School was not a priority!



### Stakeholders: Belmont Businesses

- Businesses were losing profit
- Increased crimes in local businesses area
- Assaults and other disorderly behavior was not conducive to attracting customers
- Wanted police and high school to do more



### Stakeholders: Belmont Neighborhood

 Believed the students were to blame for deteriorating image

 Wanted police presence at all times

 Felt court ordered busing was to blame



### Stakeholders: Courts & Prosecution

- Student offenders were mostly juvenile
  - most punishments were minimal
  - releasing the students back to their parents was typical
- Parents were occasionally fined, but students would reoffend
- Mostly unaware of the problems taking place in the school and surrounding area



### Stakeholders: Belmont High School

- Administration did not believe the school was the problem
- Students were not able to focus strictly on studies
- If disturbances occurred, there were minimal consequences from school or courts
- Once students were off the school grounds, it was no longer the school's responsibility, not subject to school discipline



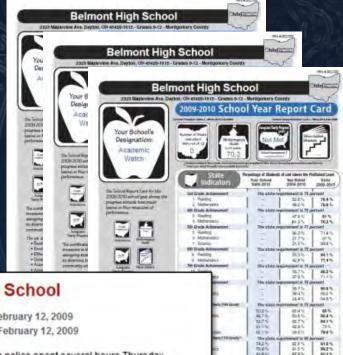
### Stakeholders: Belmont High School

- Each stakeholder had a different perception of the problem
- No stakeholders were willing to take responsibility
- Each desired the other would solve the problem



### Downward Spiral

- Failing Grades
- Media Attention
- Fights & Arrests



### Disturbance Broke Out At Dayton High School



Posted: 3:56 pm EST February 12, 2009 Updated: 5:01 pm EST February 12, 2009

DAYTON, Ohio — Dayton police spent several hours Thursday afternoon at a local high school after a disturbance broke out.

School officials said there was a fight during lunch in the cafeteria at Belmont High School.

Officers said they arrested a female student.

According to police, officers stayed at the school for several hours to make sure students remained under control.

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### Chair used as weapon in high school assault

By Kyle Negel | Wednesday, March 18, 2009, 09:35 AM

DAYTON — Police responded to Belmont High School on Tuesday, March 17, after a male student hit another male student in the back with a chair.

Officers were dispatched at 11:40 a.m. after a teacher reported an assault had occurred, according to a police report. The two students began fighting about hygiene, and one said he had enough, the report said.

The upset student picked up a chair and struck the other student in the back, and the fight escalated, the report said. Two school employees struggled to separate the two, but the aggressor again picked up a desk-and-chair combination and tossed it at the injured student, although it missed him, the report said.

The two continued to fight until separated, and the chairthrowing student had a bloody nose. The other student was removed to the front office, the report said.

### Comments

By belmantsucks

March 24, 2009 7:51 AM | Link to this

Belmont sucks as a school. It used to be descent, no more, I might move my kids over to Wilbur Wright again.

By JL

may I amy I wise

March 26, 2009 11:32 AM | Link to this

Pleport etsuse

My grandson goes to Belmont, and it seems the principal and teachers CANNOT control their students. Fights are daily. What is wrong with these incompetent people?

By connie

March 26, 2009 12:23 PM | Link to this

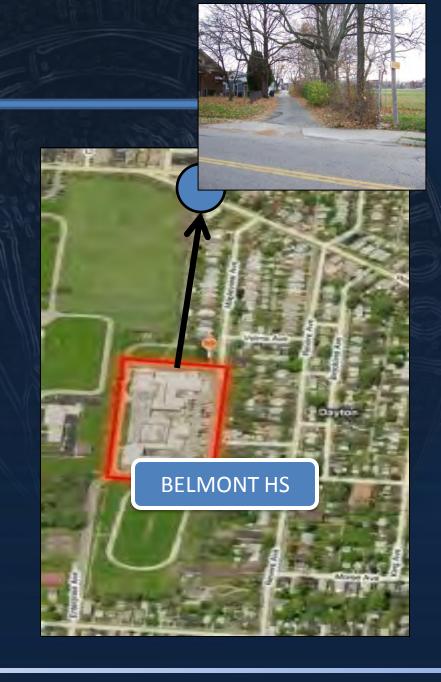
Report abuse

That school is unreal My daughter goes there and everyother day i pick her up the police is there. They had a dance a few weeks ago and the students who didnt attend the school caused a big fight a teacher was injured. Dayton Police had to spray pepper spray to control the crowd. I want her out of Belmont

### Major Incident

 On March 25, 2009, after regular dismissal, students left school grounds, travelled unsupervised through an alley toward this bus stop

 While getting on the bus, a fight broke out between students



### Major Incident (continued)

- Officers on patrol witnessed the disturbance
- Students began flooding out of the bus and onto the street
- In an attempt to intervene, officers were assaulted and a Signal 99 was called



### Major Incident (continued)

- Multiple crews responded with more than 15 officers
- 3 Belmont students were arrested
- Media publicized public outcry



### WDTN's Broadcast





### Significant Issues

- Businesses demanded a resolution
- Multiple allegations of police brutality
- Continuous drain on police resources



# ANALYSIS Determining the extent of the problem

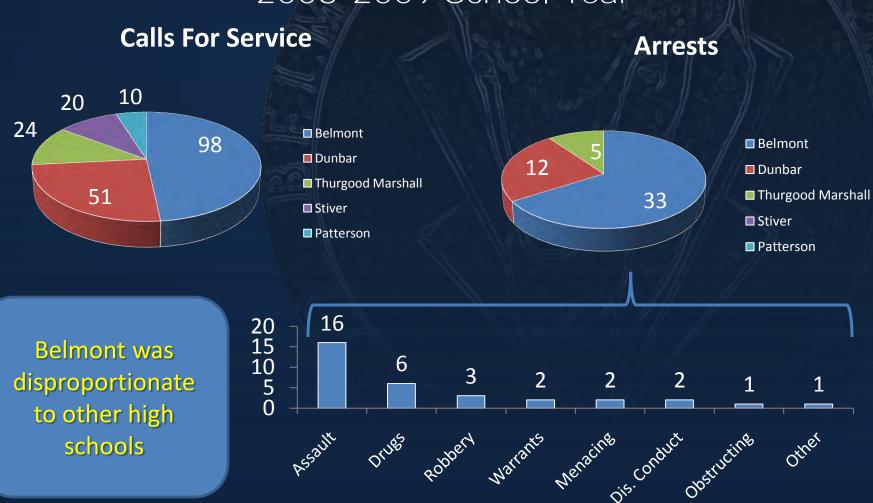
### Getting Started

- Dayton Police Department began its analysis in 2008 and researched the effectiveness of traditional policing at all Dayton Public High Schools
- Defining the scope of the analysis:
  - 1. Analyzed the calls and crime at Belmont and compared to other Dayton Public High Schools
  - 2. Analyzed what and who only at Belmont
  - Analyzed what and who in a 1,000 ft. radius around Belmont plus 3 nearby bus stops
- In July 2009 Principal White began his own internal analysis utilizing Belmont High School records

### Date range: Sept. 8, 2008 – April 4, 2009

### Belmont vs. Other Dayton Public High Schools

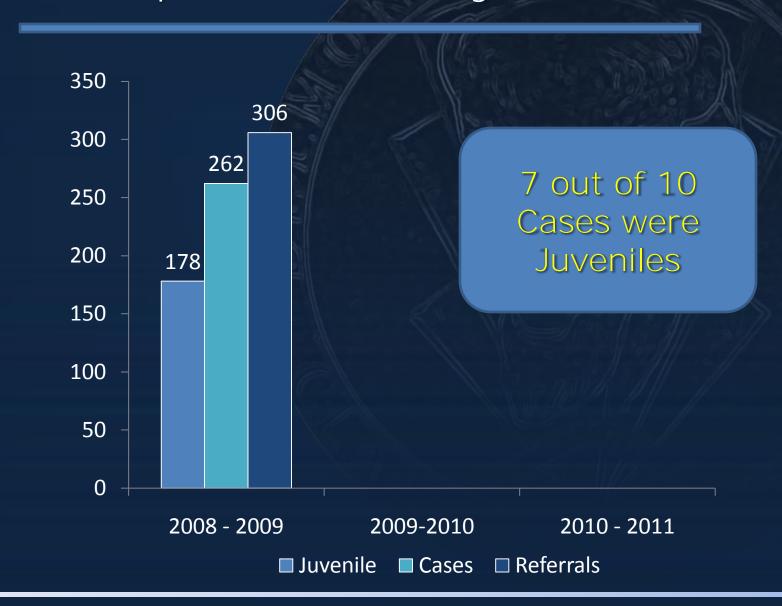
2008-2009 School Year



### Analyzing Only Belmont



#### Delinquent & Unruly Students

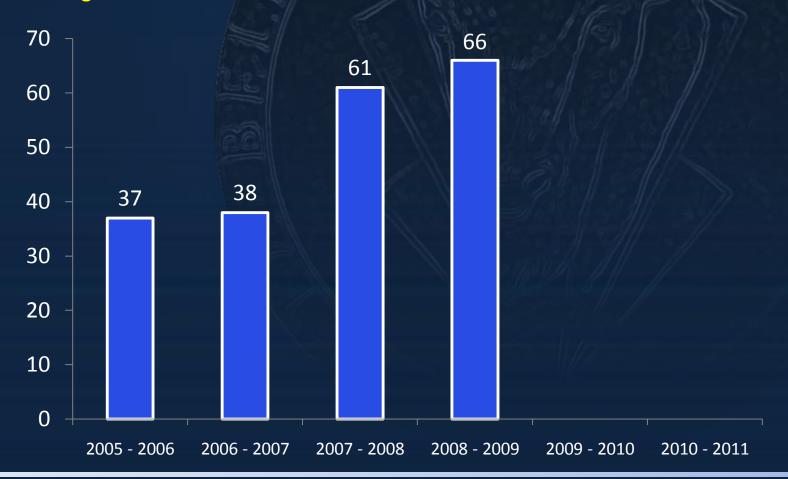


#### Crimes

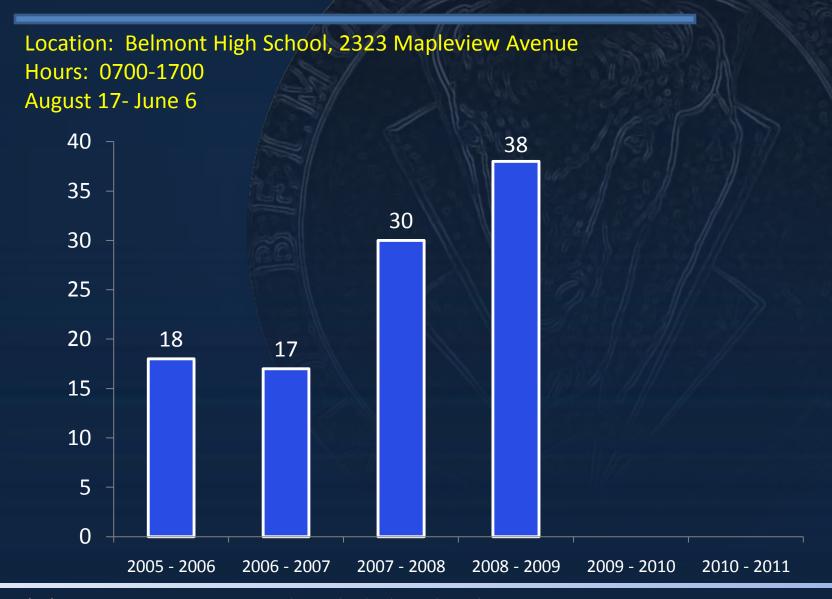
Location: Belmont High School, 2323 Mapleview Avenue

Hours: 0700-1700

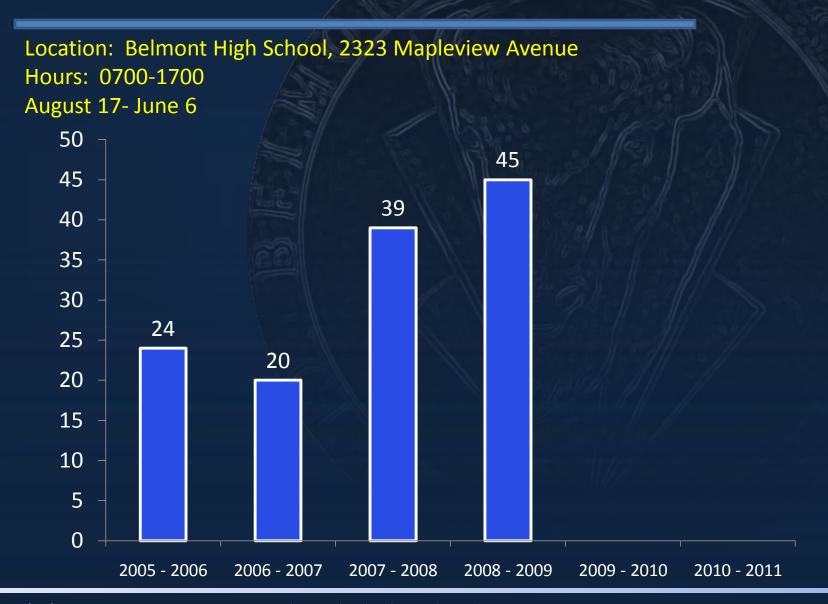
Date: August 17 - June 6



#### Simple Assaults



#### Violent Crimes



# Analyzing Around Belmont

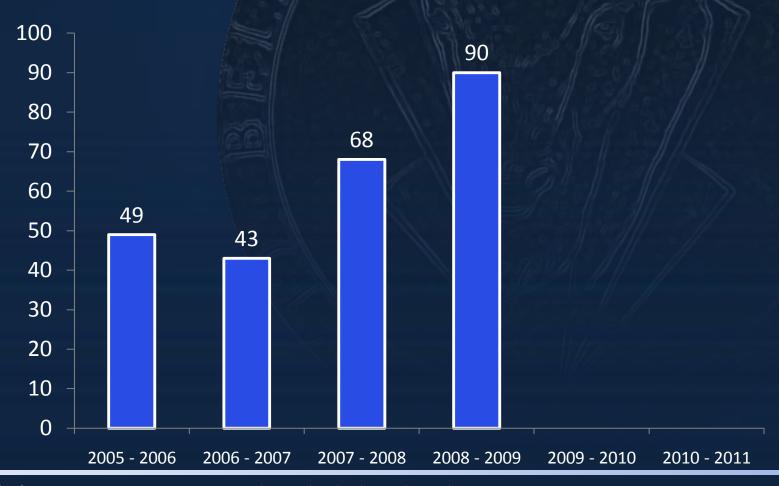


#### Crimes At and Around

Location: Belmont HS + 1,000 foot radius around + 3 bus stops

Hours: 0700-1700

Date: August 17- June 6

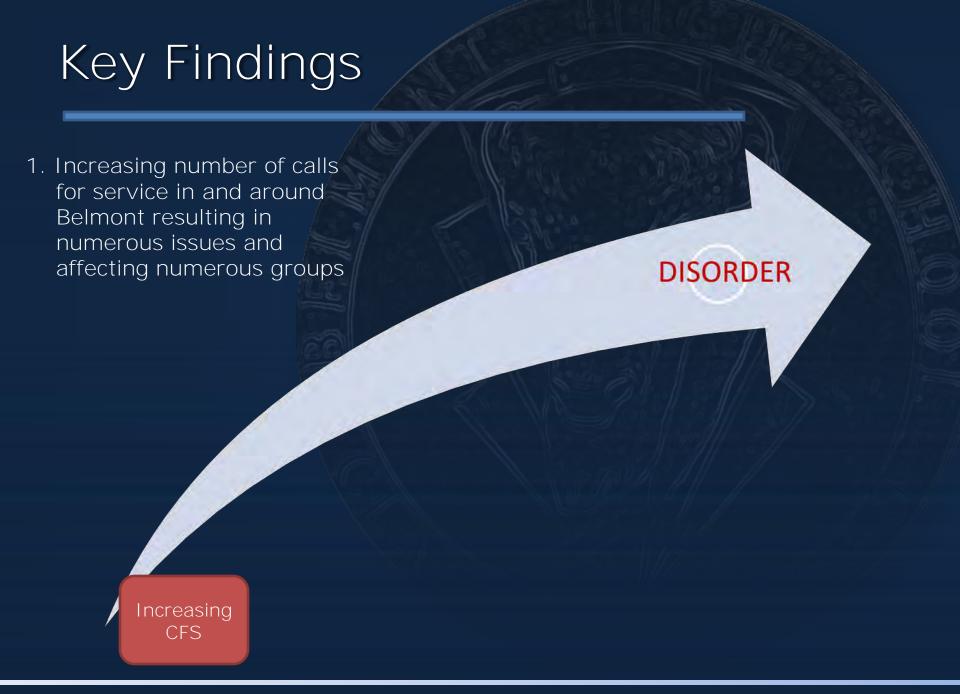


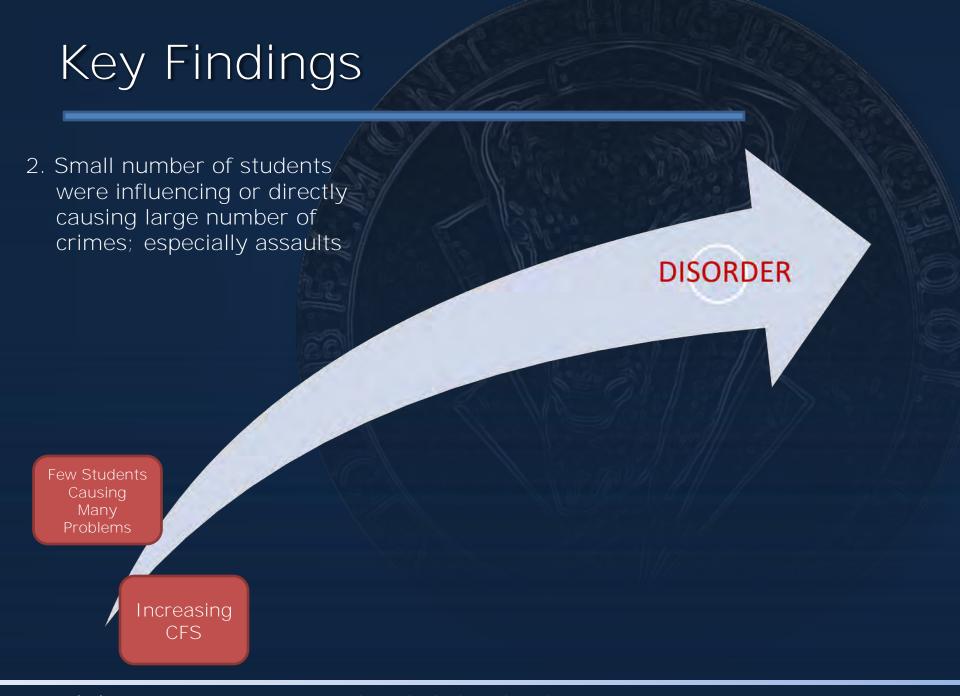
#### Full Review Meeting: August 10, 2009

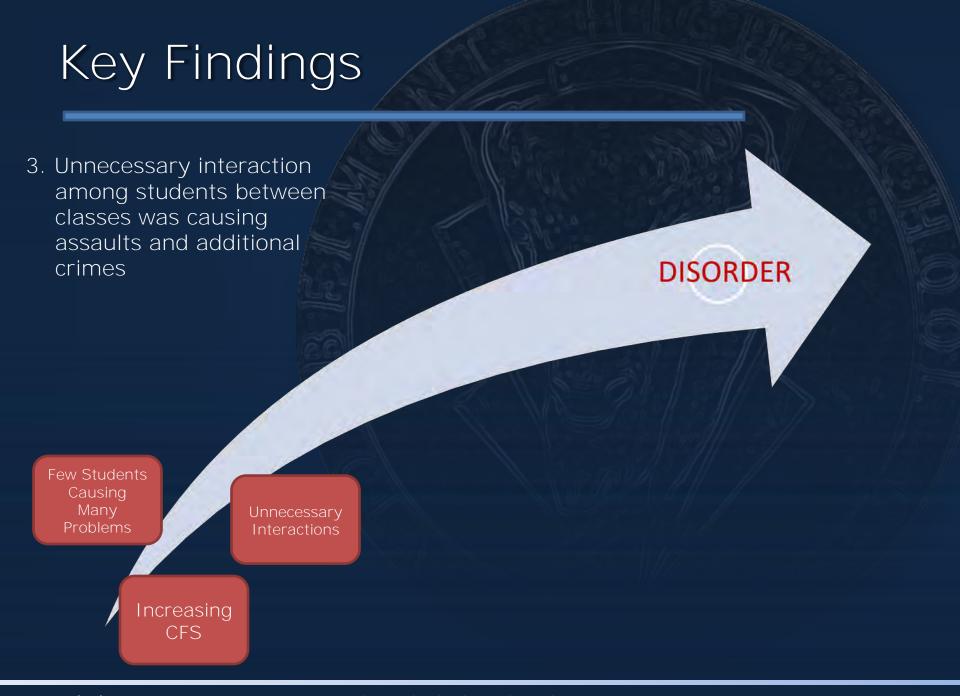
From March 2009-August 2009, numerous meetings took place as separate groups. All findings were reviewed together in one meeting.

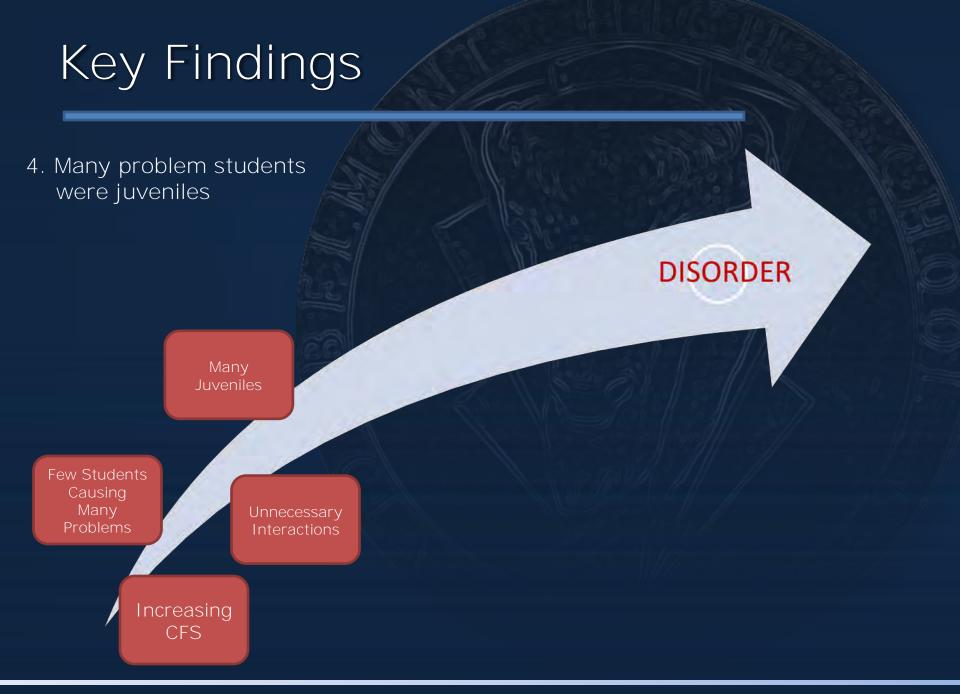
#### Attendees were:

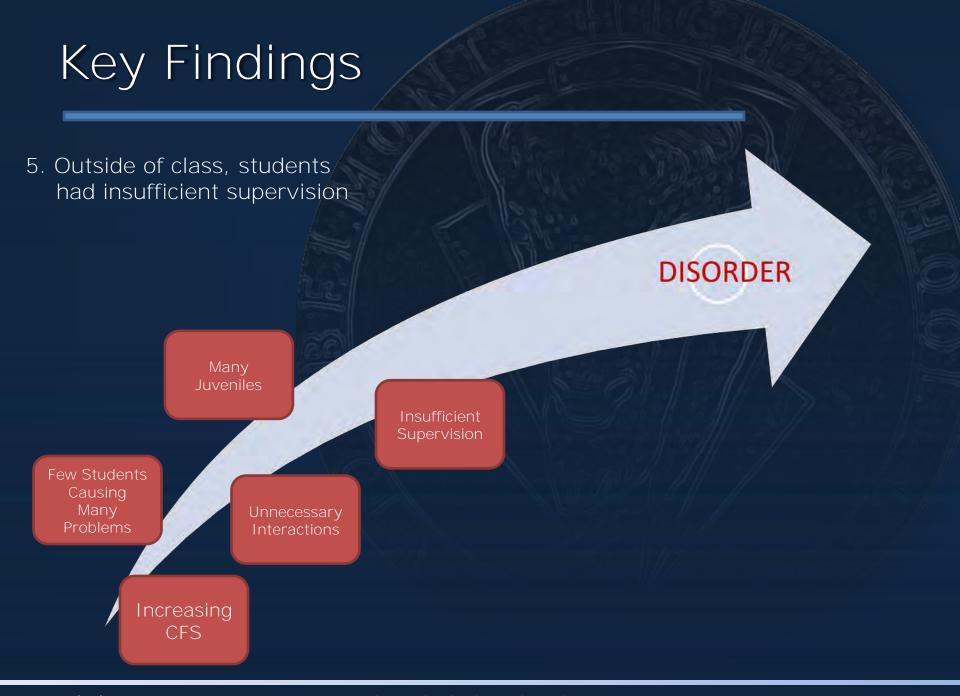
- Lt. Chris Williams 2<sup>nd</sup> District Commander
- David White Belmont High School Principal
- Judge Nick Kuntz Adm. Judge Juvenile Court
- Julie Bruns Juvenile Prosecutor
- Greg Scott Legal Director Juvenile Court
- Kurt Stanic Interim Superintendent DPS
- Harry Frisby DPS Security
- Jeff Mims Jr. School Board President

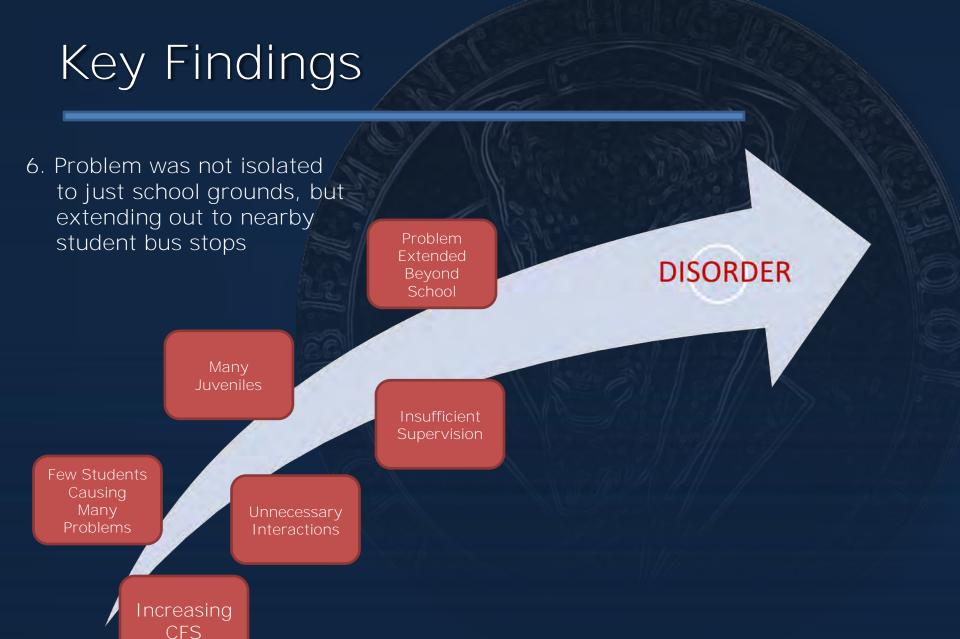












#### Key Findings 7. Vague rules allowed students to find excuses for bad behavior Problem Extended **DISORDER** Beyond School Many Allowed Juveniles Excuses Insufficient Supervision Few Students Causing Unnecessary Problems Interactions Increasing

CFS

#### Key Findings 8. Minimal enforcement of rules Minimal Enforcement Problem Extended **DISORDER** Beyond School Vague Rules Many Allowed Juveniles Excuses Insufficient Supervision Few Students Causing Unnecessary Interactions Increasing CFS



1. Increasing number of calls for service in and around Minimal Belmont resulting in Enforcement numerous issues and Problem Extended affecting numerous groups **DISORDER** Beyond School Vaque Rules Many Allowed Juveniles Excuses Insufficient Supervision Few Students Meetings and continuous Causing Many Unnecessary communication with all **Problems** Interactions community partners Increase Partnerships

### Increasing Partnerships

- Conducted meetings with:
  - Police Officers
  - Former/Present Principal
  - DPS Security
  - Neighborhood Association
  - Belmont Business Association
  - Juvenile Court/Prosecutors Office
  - DPS Board Members

Goal was to raise awareness, establish communication channels, and develop a plan to address the problem from many angles

2. Small number of students. were influencing or directly Minimal causing large number of Enforcement crimes; especially assaults Problem Extended **DISORDER** Beyond School Vaque Rules Many Allowed Juveniles Excuses Insufficient Supervision Identify Identify students for special Students & Unnecessary intervention who were Create Plan Interactions responsible for crime and disorder through arrest Increase records and observation Partnerships

#### Problem Students

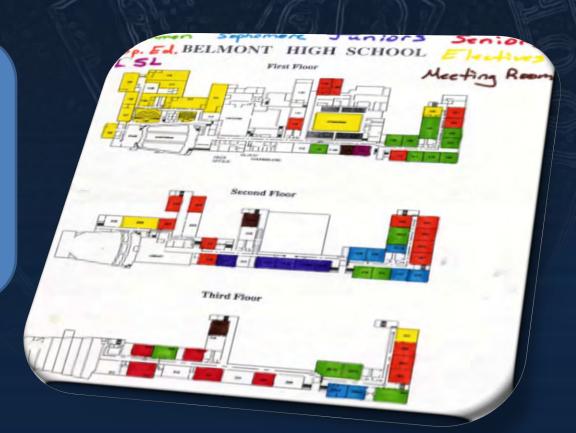
- In addition to arrest records, Principal White gained feedback from his faculty to identify more than 240 problem students
- Each received a letter before the 2009 school year stating their behavior was no longer welcome at Belmont
- If the student was not willing to change, assistance was provided to place students in a new school where their needs could be better addressed

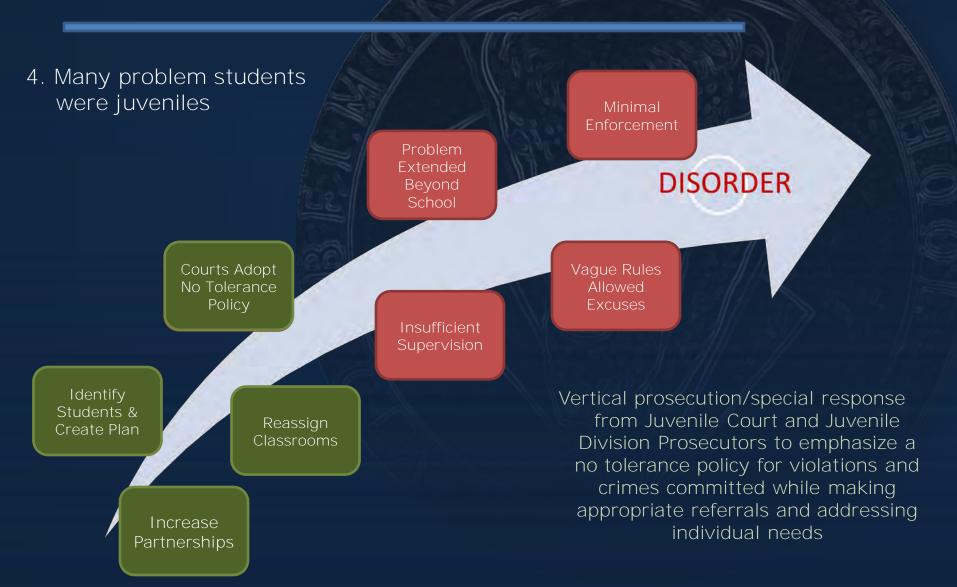
3. Unnecessary interaction among students between Minimal classes was causing Enforcement assaults and additional Problem Extended crimes **DISORDER** Beyond School Vaque Rules Many Allowed Juveniles Excuses Insufficient Supervision Identify Reassign classrooms to group Students & Reassign Create Plan students by grade level as much as Classrooms possible within the school building Increase Partnerships

#### Reassigning Classrooms

The goal was to reduce unnecessary interactions

Analysis of the floor plans and class schedule revealed that students from different grade levels were constantly crossing each other's paths causing fights





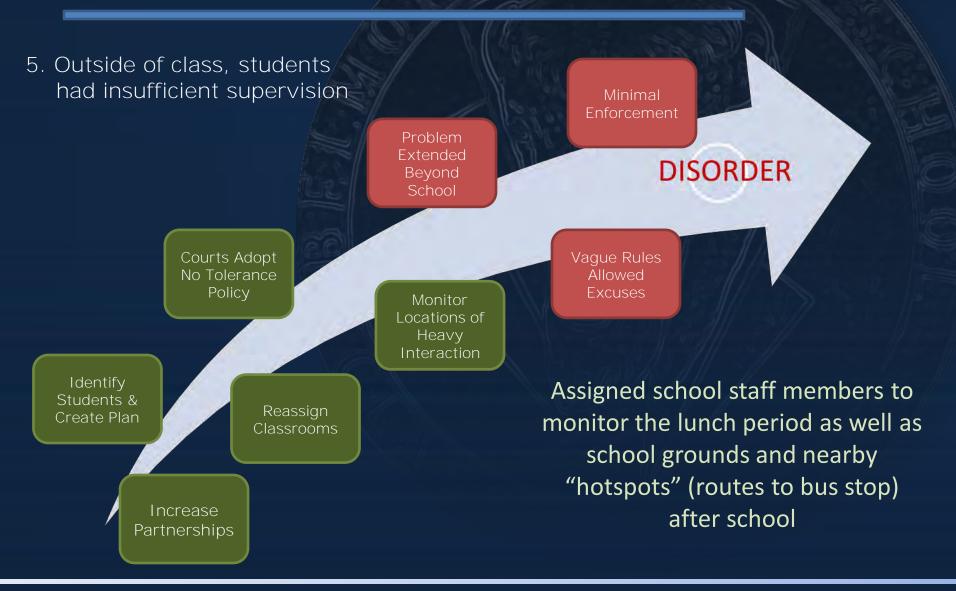
#### Intervention Strategies

- Juvenile court agreed to hold parents, guardians, custodians and offenders responsible for the student's:
  - Attendance
  - Incidents at school
  - Academic performance
- Adopted a "No Tolerance" policy for addressing problem students while making appropriate referrals and addressing individual students via intervention strategies

## Intervention Strategies (continued)

- Juvenile courts used 14 different intervention strategies
  - The five most recognized strategies were:
    - Work Program Diversion
    - Homework/Chores Ordered
    - Restitution/Community Service
    - Probation
    - Ordered to Attend School

Parents held responsible for students actions



### Increasing Guardianship

- Extra monitoring of heavy interaction times took place:
  - On School Grounds
    - Lunch
    - Hallways
  - Off School Grounds
    - Bus Stops
    - Alleyways
  - During School Hours
  - After School Hours



6. Problem was not isolated to just school grounds, but Minimal extending out to nearby Enforcement student bus stops Dedicate Police **DISORDER** Resources Courts Adopt Vaque Rules No Tolerance Allowed Policy Excuses Monitor Locations of Heavy Interaction Identify Created a "Safe Routes" Students & Reassign Create Plan From School" Classrooms program Increase Partnerships

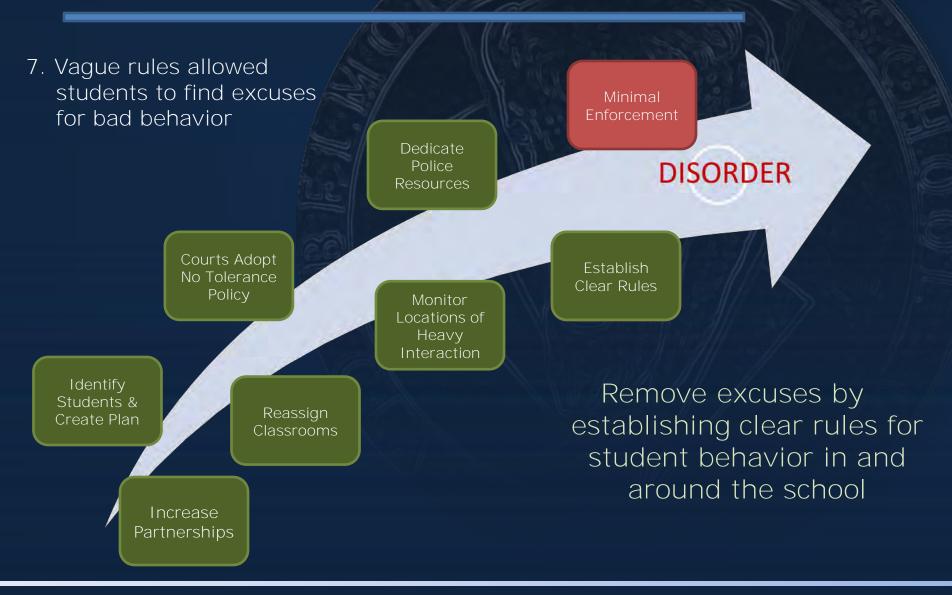
#### Increased Patrol

Without utilizing overtime, officers:

- Monitored hot spots
- Patrolled near school during and after school hours; especially while students walked to bus stops

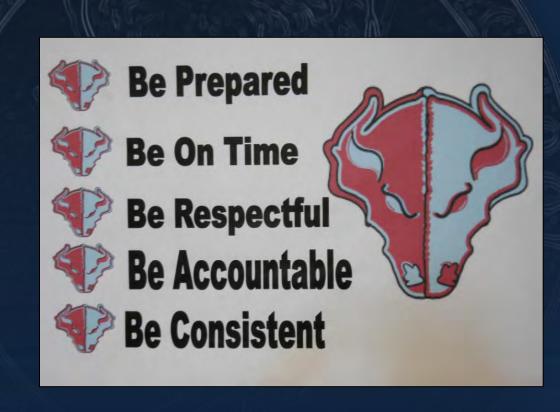
 Assessed situation every 2 weeks

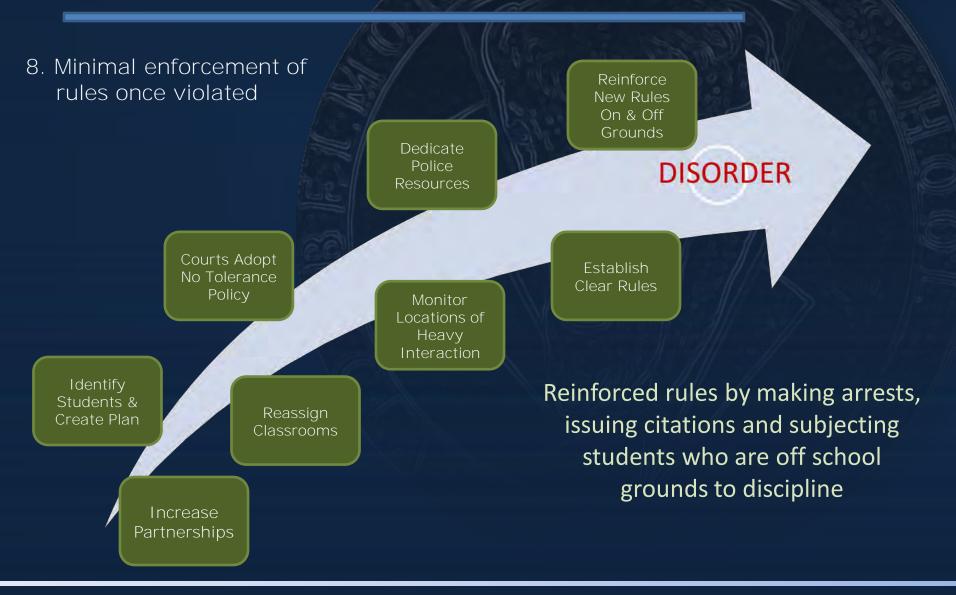




#### Setting Student Expectations

- Throughout the school, Principal White and his staff made sure students were aware of what was expected of them
- Signage was placed on school grounds to continuously remind the students





#### Enforcing The Rules

- All parties were ready to enforce the rules and hold the students accountable for their actions
- Occurrences taking place off school grounds could still result in expulsion or some other form of discipline from the school



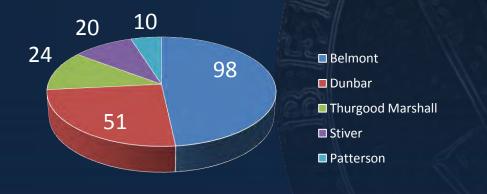
# ASSESSMENT Verifying the impact of the intervention

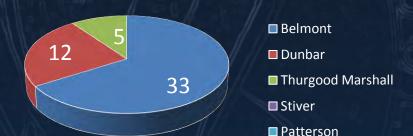
#### Belmont vs. Other High Schools



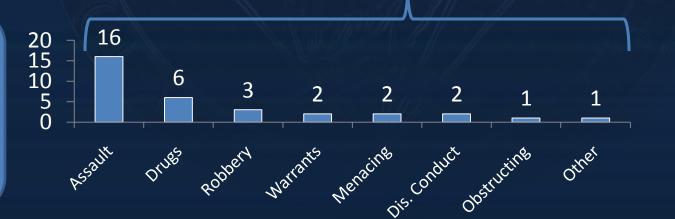


**Arrests** 

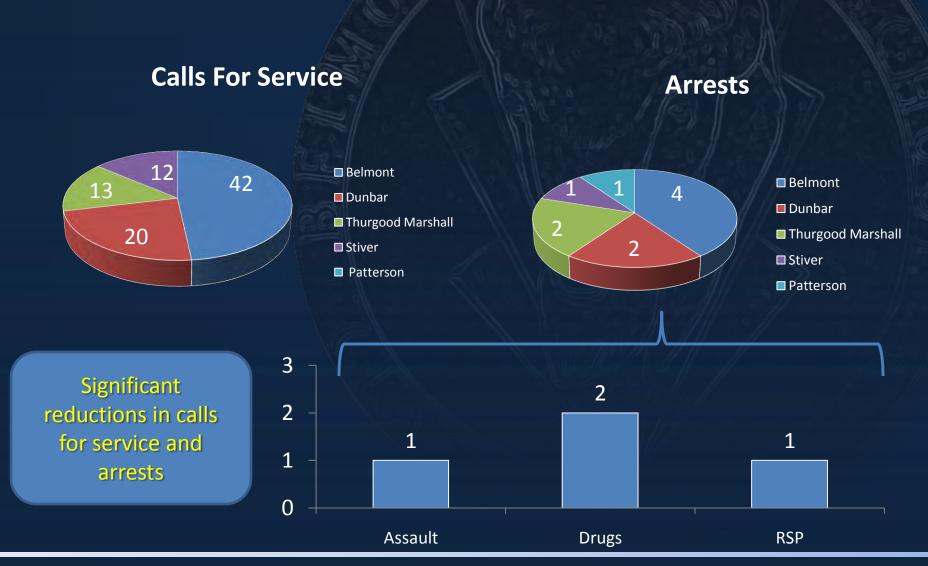




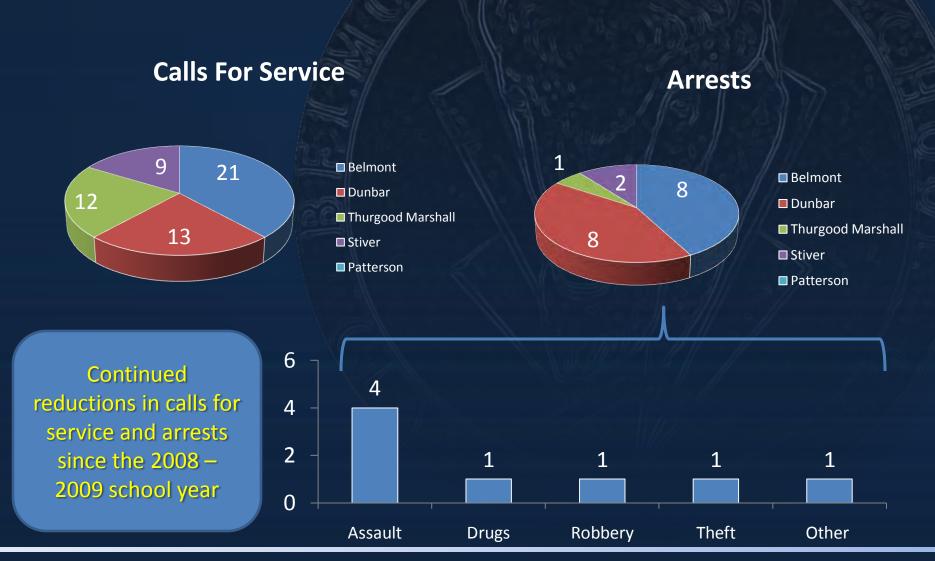
Belmont's crime and disorder was disproportionate to other Dayton Public High Schools



# 2009–2010 Belmont vs. Other High Schools



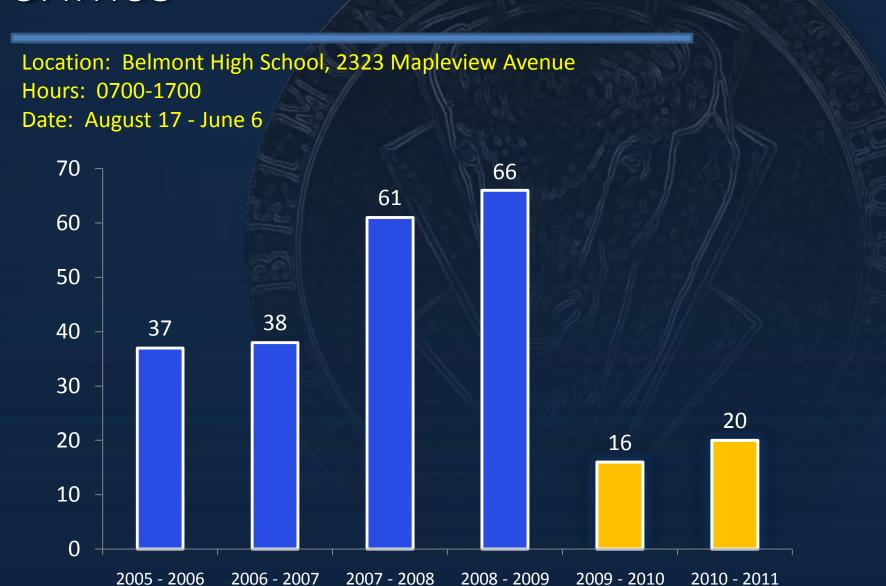
### 2010 – 2011 Belmont vs. Other High Schools



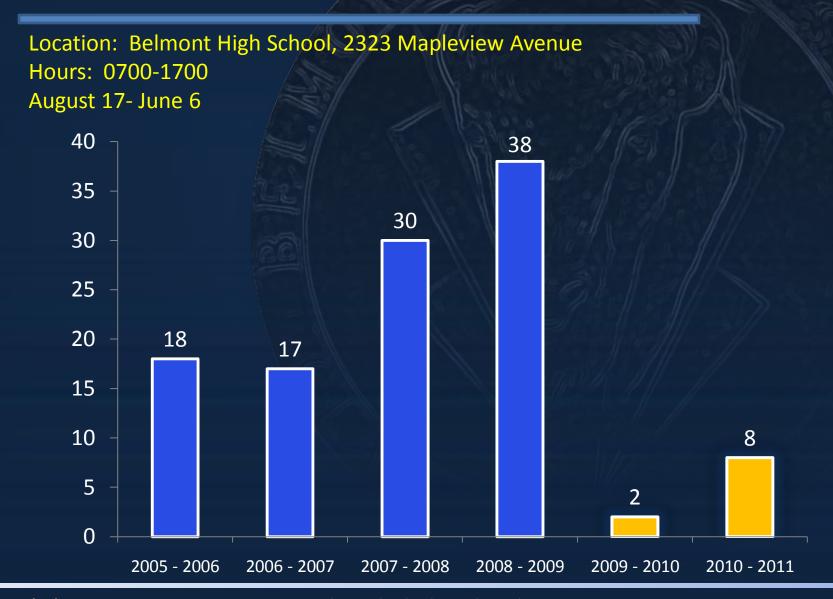
# Delinquent & Unruly Students



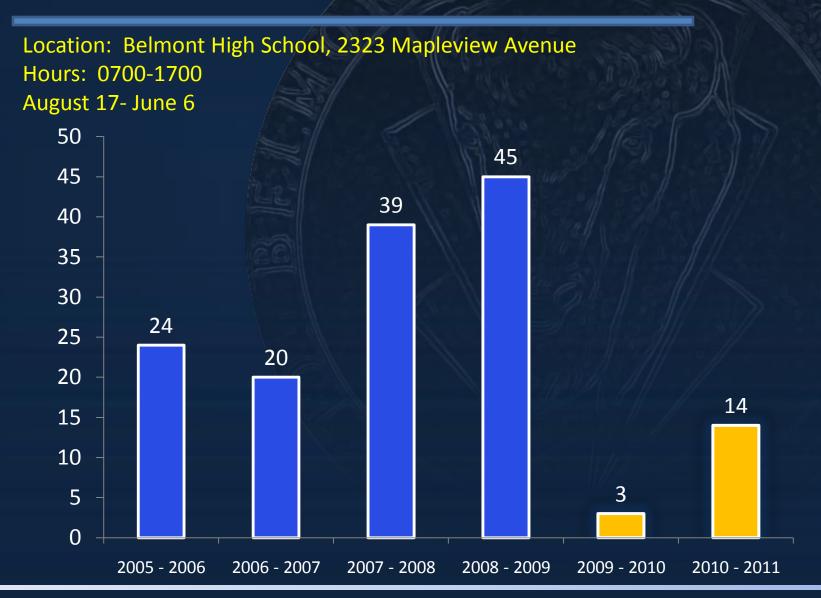
#### Crimes



# Assault Dispatch Incidents



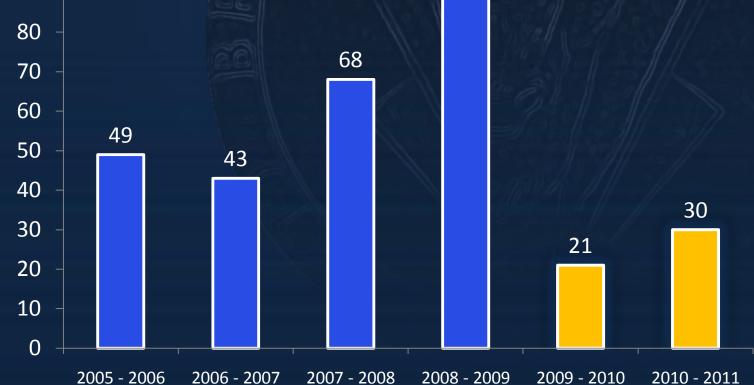
#### Violent Crimes



#### All Crimes At and Around

Location: Belmont HS + 1,000 foot radius around + 3 bus stops
Hours: 0700-1700
Date: August 17- June 6

100
90
80
70
60



1. The Belmont neighborhood and businesses noticed significant reductions in crime and disorder

# Business owner who was previously scared for her customers safety.



- 1. Belmont neighborhood and businesses noticed significant reductions in crime and disorder
- 2. Problem student flourishes after being reassessed

# Success Story

Brittany Howard:

Reassessed after problems at Belmont High School.

- Class Valedictorian
  - Graduated Cum-Laude



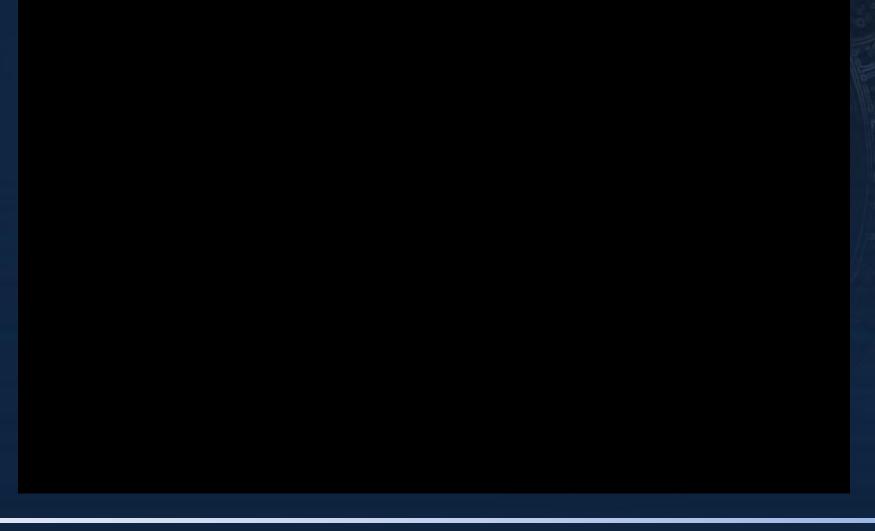
- 1. Belmont neighborhood and businesses noticed significant reductions in crime and disorder
- 2. Problem student flourishes after being reassessed
- 3. Academic performance improvements

#### Promotion Rates



- 1. Belmont neighborhood and businesses noticed significant reductions in crime and disorder
- 2. Problem student flourishes after being reassessed
- 3. Academic performance improvements
- 4. National Education Association (NEA) seeks to replicate Belmont success

## National Education Association Report



#### Thank You

Recognition for our efforts:



2011 Ohio Crime Prevention Association: Special Projects Award



2011 International Association of Chiefs of Police: Community Policing Award

# Thank you

- We would like to give our special thank you to our Partners and everyone involved in making Belmont a success.
- Dayton Police Department: Lt Williams, Lt Stivers, Officer Rich Taylor, Officer Zimmerman, Officer Wolpert, Officer Beavers, Officer Pence, Officer Howard, Officer Hardin, Officer Rodrigues and D2 Officers...
- Dayton Public Schools: Principal-David White, Asst Principal-Ken Kraemer, Asst Principal – Theron Spence, Dean of Students – John Seebock, Interim Superintendent-Kurt Stanic, Current Superintendent Lori L. Ward, DPS Security-Harry Frisby, School Board President-Jeff Mims Jr, Teachers of Belmont High.
- Juvenile Division of the Montgomery County Prosecutor's Office: Montgomery County Juvenile Court, Judge Nick Kuntz - Adm. Judge Juvenile Court, Julie Bruns - Juvenile Prosecutor, Greg Scott - Legal Director Juvenile Court.
- The Students of Belmont High School.

#### Contact Information

- Chief Richard Biehl
  - (937) 333-1087; Richard Biehl@daytonohio.gov
- Major Robert Chabali
  - (937) 333-7440; Robert.Chabali@daytonohio.gov
- Lieutenant Christopher Williams
  - (937) 333-7440; Christopher. Williams@daytonohio.gov
- Principal David White
  - (937) 542-6461; Dwhite@dps.k12.oh.us
- Officer Merwyn Rodrigues
  - (937) 333-7340; Merwyn.Rodrigues@daytonohio.gov

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#### A collaborative effort between:

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   Prosecutor's Office
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# Belmont High School

